IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

OUR CHILDREN'S EARTH FOUNDATION)	
1625 Trancas St. #2218)	
Napa, CA 94558-9998)	
Plaintiff,)	Case No. 22-cy-276
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)	
V.)	
)	
UNITED STATES ENVIRONMENTAL)	
PROTECTION AGENCY)	
1200 Pennsylvania Avenue, N.W.)	
Washington, D.C. 20460)	
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Defendant.)	

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

Plaintiff Our Children's Earth Foundation alleges as follows:

INTRODUCTION

- 1. The Clean Air Act is a model of cooperative federalism whereby the Administrator of the Environmental Protection Agency ("EPA") sets National Ambient Air Quality Standards ("NAAQS") and the states develop specific plans to achieve these standards. States submit these State Implementation Plans, and revisions to these State Implementation Plans (collectively "SIPs"), to EPA, which reviews the SIPs to ensure they meet the requirements of the Clean Air Act.
- 2. The Clean Air Act mandates that the Administrator fully or partially approve or disapprove SIPs and SIP revisions submitted by states no later than 18 months after EPA receives them.

- 3. The Administrator has violated his mandatory 18-month deadline to take action on certain SIP revisions submitted by the State of New Jersey.
- 4. Plaintiff Our Children's Earth Foundation brings this Clean Air Act citizen suit to compel Defendant Michael S. Regan, Administrator of the EPA, to perform his non-discretionary duty to review and take action on the New Jersey SIP submissions at issue in this case. The timely review of these SIP submissions is necessary to ensure adequate protection of air quality and public health.

JURISDICTION

- 5. This is an action against the Administrator where there is alleged a failure of the Administrator to perform an act or duty under the Clean Air Act which is not discretionary with the Administrator. Thus, this Court has jurisdiction pursuant to 42 U.S.C. § 7604(a)(2) (citizen suit provision of the Clean Air Act) and 28 U.S.C. § 1331 (federal question).
- 6. The requested declaratory relief is authorized by 28 U.S.C. § 2201(a) and 42 U.S.C. § 7604(a). The requested injunctive relief is authorized by 28 U.S.C. § 2202 and 42 U.S.C. § 7604(a).
- 7. This Court has personal jurisdiction over EPA and its officials, including Administrator Regan, because EPA is an agency of the federal government operating within the United States.

NOTICE

8. By letter dated November 17, 2021, Our Children's Earth Foundation provided the Administrator with written notice of the claims concerning the New Jersey SIP submissions at issue in this action. Our Children's Earth Foundation provided this notice pursuant to 42 U.S.C. § 7604(b)(2) and 40 C.F.R. §§ 54.2, 54.3. Although more than 60 days have elapsed since Our Children's Earth Foundation gave notice, Administrator Regan remains in violation of the law.

9. As Administrator Regan has failed to redress the Clean Air Act violations set forth in Our Children's Earth Foundation's notice letter referenced in paragraph 8, there exists now between the parties an actual, justiciable controversy within the meaning of the Declaratory Judgment Act, 28 U.S.C. § 2201.

VENUE

10. Venue in the United States District Court for the District of Columbia is proper under 28 U.S.C. § 1391(e) because at least one defendant resides in the judicial district, a substantial part of the events giving rise to this litigation occurred within this judicial district, and there is no real property involved in the action.

THE PARTIES

- 11. Plaintiff OUR CHILDREN'S EARTH FOUNDATION is a non-profit corporation dedicated to protecting the environment. Our Children's Earth Foundation promotes public awareness of domestic and international environmental impacts through information dissemination, education, and private enforcement of environmental protection statutes. Our Children's Earth Foundation enforcement cases aim to achieve public access to government information, ensure proper implementation of environmental statutes and permitting, and enjoin violations of environmental and government transparency laws. Our Children's Earth Foundation has an active membership of people from all over the United States with a significant portion of its members residing in New Jersey and southern New York.
- 12. Our Children's Earth Foundation is a non-profit corporation. Therefore, Our Children's Earth Foundation is a "person" within the meaning of 42 U.S.C. § 7602(e). As such, Our Children's Earth Foundation may commence a civil action under 42 U.S.C. § 7604(a).
- 13. Our Children's Earth Foundation brings this action on its own behalf and on behalf of its adversely affected members and staff. Our Children's Earth Foundation's members and staff live, work, bike, recreate, and/or conduct educational, research,

advocacy, and other activities in New Jersey in areas where air pollution, which should be regulated under the SIP submissions at issue in this case, harms their participation in and enjoyment of these activities. The air pollution that should be regulated by these SIP submissions also causes Our Children's Earth Foundation's members and staff to experience chronic and acute harms to their health, which could be lessened or eliminated if the Administrator took the required actions to regulate air pollution through the SIP submissions at issue in this case. Our Children's Earth Foundation's members and staff have concrete plans to continue living in and/or visiting New Jersey and engaging in these activities. The air pollution that should be regulated by the SIP submissions at issue in this lawsuit adversely affects the interests of Our Children's Earth Foundation and its members and staff. The Administrator's failure to act on the SIP submissions at issue in this case also creates doubt and concern for Our Children's Earth Foundation and its members and staff as to whether they are exposed to illegal levels of air pollution, or whether a Federal Implementation Plan ("FIP") is necessary to ensure compliance with the law. The interests of Our Children's Earth Foundation and its members and staff have been, are being, and will continue to be irreparably harmed by the Administrator's failure to act on the SIP submissions at issue in this case.

- 14. The violations alleged in this Complaint deprive Our Children's Earth Foundation and its members and staff of certain procedural rights associated with the Administrator's required action on the SIP submissions, including notice and opportunity to comment. The violations alleged in this Complaint also deprive Our Children's Earth Foundation and its members and staff of certain information associated with the Administrator's required action on the SIP submissions. These procedural, informational, and other injuries are directly tied to the other harms Our Children's Earth Foundation and its members and staff are experiencing.
- 15. Furthermore, if the Administrator were to partially or fully disapprove of the SIP revisions at issue in this Complaint, the Administrator would be obligated to

promulgate a FIP to correct any deficiencies within two years of any disapproval.

Ultimately, the Administrator's failure to act in compliance with his mandatory duties deprives Our Children's Earth Foundation and its members and staff of certainty that air quality is being maintained and improved in New Jersey and of the health and other benefits of that clean air.

- 16. The violations alleged in this Complaint have injured and continue to injure the interests of Our Children's Earth Foundation and its members and staff. These injuries are traceable to the Administrator's failure to act. Granting the requested relief would redress these injuries by compelling the Administrator to act in compliance with what Congress has determined is an integral part of the regulatory scheme for attaining and maintaining NAAQS, and would ultimately lead to provision of the information sought, the vindication of the procedural rights of Our Children's Earth Foundation and its members, and cleaner, healthier air that benefits Our Children's Earth Foundation's members and all other residents of New Jersey.
- 17. Defendant MICHAEL S. REGAN is Administrator of the United States Environmental Protection Agency. Mr. Regan is sued in his official capacity. The Administrator is charged with implementation and enforcement of the Clean Air Act. As described below, the Clean Air Act assigns the Administrator certain non-discretionary duties, and the Administrator has failed to comply with these duties.

LEGAL BACKGROUND

18. The Clean Air Act establishes a partnership between EPA and the states for the attainment and maintenance of NAAQS. *See* 42 U.S.C. §§ 7401-7515. This system is intended to "speed up, expand, and intensify the war against air pollution in the United States with a view to assuring that the air we breathe throughout the Nation is wholesome once again." H.R. Rep. No. 91-1146, at 1 (1970), *reprinted in* 1970 U.S.C.C.A.N. 5356, 5356. Towards this end, EPA has set NAAQS for seven pollutants. *See* 40 C.F.R. §§ 50.4-50.17.

- 19. States, or regions within a state, must adopt a pollution control plan that contains enforceable emissions limitations necessary to attain NAAQS and meet applicable requirements of the Clean Air Act, including ensuring attainment, maintenance, and enforcement of NAAQS. *See, e.g.,* 42 U.S.C. § 7410(a)(1), (a)(2)(A). All such plans must be submitted to and approved by the Administrator. 42 U.S.C. § 7410(a)(1), (k).
- 20. Within 60 days of the Administrator's receipt of a proposed SIP or SIP revision, the Clean Air Act requires the Administrator to determine whether the submission is sufficient to meet the minimum criteria established by the Administrator for such proposals. 42 U.S.C. § 7410(k)(1)(B). If the Administrator fails to make this "completeness" finding, the proposed SIP or SIP revision is deemed complete by operation of law six months after submission. *Id.* If the Administrator determines that the proposed SIP or SIP revision does not meet the minimum criteria, the State is considered not to have made the submission. *Id.* § 7410(k)(1)(C).
- 21. Within 12 months of finding that a proposed SIP or SIP revision is complete (or deemed complete by operation of law), the Administrator must act to approve, disapprove, or approve in part and disapprove in part, the submission. *See* 42 U.S.C. § 7410(k)(2). At most then, the Administrator has a maximum of 18 months to take action on a SIP after it has been submitted.
- 22. Once the Administrator approves a SIP or SIP revision, polluters must comply with all emission standards and limitations contained in the SIP, and all such standards and limitations become federal law and are enforceable by the Administrator and citizens in federal courts. *See* 42 U.S.C. §§ 7413, 7604(a).
- 23. If the Administrator finds that a State has failed to make a complete SIP submission or disapproves a SIP submission in whole or in part, the Clean Air Act requires the Administrator to promulgate a FIP within two years of that finding. 42 U.S.C. § 7410(c)(1)(A), (B).

24. If the Administrator fails to perform a non-discretionary duty, such as acting on a proposed SIP or SIP revision within the Clean Air Act deadlines, the Clean Air Act allows any person to bring suit to compel the Administrator to perform that duty. *See* 42 U.S.C. § 7604(a)(2).

FACTUAL BACKGROUND

25. This lawsuit concerns seven SIP submissions that the State of New Jersey submitted to EPA between July 20, 2009 and March 20, 2020. A list of these SIP submissions is included as Table 1, below. EPA has not taken final action on any of these SIP submissions, and they are now all overdue.

Table 1. Information relating to the seven overdue New Jersey SIP submittals at issue in this lawsuit.

SIP Submission/Description	Date Submitted	Date Action was Due
NJ SIP Revision - Diesel I/M,	July 20, 2009	January 20, 2011
Opacity Cutpoints		
New Jersey 185 Fee Termination	March 6, 2013	September 6, 2014
Determination		
2010 SO2 Transport	October 17, 2014	April 17, 2016
110(a)(2)(D)(i) (I)		
PM2.5 and Ammonia Emission	December 14, 2017	June 14, 2019
Statement Reporting		
Startup/Shutdown/Malfunction	December 14, 2017	June 14, 2019
Exemption for Sulfur Compounds		
Subchapter 8 permitting	December 14, 2017	June 14, 2019
PM2.5 in Air Permitting	December 14, 2017	June 14, 2019
2008 Ozone Attainment	January 2, 2018	July 2, 2019
Demonstration including RFP		
2008 Ozone Contingency	January 2, 2018	July 2, 2019
Measures		
NJ SIP Revision- Resiliency	August 23, 2018	February 23, 2020
NJ SIP Revision- Air Toxics	August 23, 2018	February 23, 2020
NJ SIP Revision- Removal of	August 23, 2018	February 23, 2020
CAIR and NOx Budget Programs		
NJ 2015 Ozone Infrastructure SIP	May 13, 2019	November 13, 2020
Regional Haze Requirements	March 26, 2020 September 26, 20	
New Jersey Regional Haze SIP for		
2nd Planning Phase March 2020		

26. The first column in Table 1 provides a description of the SIP submissions.

- 27. The second and third columns of Table 1 provide the date that New Jersey submitted the SIP to EPA and EPA's deadline to take final action on the SIP submission (eighteen months from the submission date). As Table 1 shows, all of the SIPs at issue in this lawsuit were submitted to EPA between July 20, 2009 (NJ SIP Revision Diesel I/M, Opacity Cutpoints) and March 26, 2020 (Regional Haze Requirements New Jersey Regional Haze SIP for 2nd Planning Phase March 2020).
- 28. All of the SIP submissions at issue in this lawsuit were deemed administratively complete no later than six months after submission. The Administrator was then required to take final agency action on all of the SIP submissions at issue in this lawsuit, approving, disapproving, or partially approving and partially disapproving of the submissions, within twelve months of their administrative completion date.
- 29. As Table 1 shows, the dates by which the Administrator was required to take final action on all of the SIPs at issue in this lawsuit were between January 20, 2011 (NJ SIP Revision Diesel I/M, Opacity Cutpoints) and September 26, 2021 (Regional Haze Requirements New Jersey Regional Haze SIP for 2nd Planning Phase March 2020), twelve months from their administrative completion dates.
- 30. Each one of the SIP submissions at issue in this lawsuit, listed in Table 1, is still before the Administrator and is awaiting final action in accordance with the Clean Air Act. As of the filing of this Complaint, the Administrator has not granted and published final full or partial approval or disapproval to the New Jersey SIP submissions referenced in Table 1.

FIRST CLAIM FOR RELIEF Failure to Perform a Non-Discretionary Duty to Act on New Jersey's SIP Submittals

31. Our Children's Earth Foundation repeats and incorporates by reference the allegations in the above paragraphs and all paragraphs of this Complaint.

- 32. EPA received at least seven SIP submissions from the State of New Jersey between July 20, 2009 and March 26, 2020.
- 33. The Administrator determined by no later than six months after New Jersey's submission of these SIPs, either in fact or by operation of law, that the New Jersey SIP submissions meet the minimum criteria for SIP submittals and are administratively complete. *See* 42 U.S.C. § 7410(k)(1)(A).
- 34. Therefore, the Administrator had, and continues to have, a mandatory duty to fully or partially approve or disapprove the New Jersey SIP submissions by no later than 18 months after their submission, 12 months from their administrative completion date. *See* 42 U.S.C. § 7410(k)(2), (3).
- 35. The Administrator's determinations whether to fully or partially approve or disapprove of the New Jersey SIP submissions were due between January 20, 2011 and September 26, 2021.
- 36. The Administrator has not fully or partially approved or disapproved the New Jersey SIP submissions.
- 37. Accordingly, the Administrator has violated and continues to violate his mandatory duty in 42 U.S.C. § 7410(k)(2).
- 38. This violation constitutes a "failure of the Administrator to perform any act or duty under this chapter which is not discretionary with the Administrator," within the meaning of the Clean Air Act's citizen suit provision. *See* 42 U.S.C. § 7604(a)(2). EPA's violation is ongoing and will continue unless remedied by this Court.

PRAYER FOR RELIEF

WHEREFORE, Plaintiff seeks the following relief:

A. Enter findings and declare that the Administrator has violated and continues to violate the Clean Air Act by failing to take final action on the New Jersey SIP submissions detailed above;

- B. Enjoin the Administrator to take expeditious final action on the New Jersey SIP submissions detailed above by a date certain.
- C. Retain jurisdiction over this matter until such time as the Administrator has complied with his non-discretionary duties under the Clean Air Act;
- D. Grant Plaintiff's costs of litigation, including reasonable attorney fees, pursuant to the citizen suit provision of the Clean Air Act, 42 U.S.C. § 7604(d); and
- E. Issue any other relief, including injunctive relief, which this Court deems necessary, just, or proper or relief that Plaintiff may subsequently request.

RESPECTFULLY SUBMITTED, February 2, 2022

/s/ Stuart Wilcox Stuart Wilcox (Bar No. CO0062) Environmental Advocates 5135 Anza Street San Francisco, CA 94121 (720) 331-0385 wilcox@enviroadvocates.com

Attorney for Plaintiff

CIVIL COVER SHEET

JS-44 (Rev. 11/2020 DC)								
I. (a) PLAINTIFFS		DEFENDANTS						
Our Children's Earth Foundation			Michael S. Regan					
(b) COUNTY OF RESIDEN	CEOFFIRSTL	_{ISTED PLAINTIFF} Napa		COUNTY OF RESIDEN	NCE OF FIRST L	LISTED DEFENDANT		
(b) COUNTY OF RESIDENCE OF FIRST LISTED PLAINTIFF Napa (EXCEPT IN U.S. PLAINTIFF CASES)			(IN U.S. PLAINTIFF CASES ONLY) NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED					
(c) ATTORNEYS (FIRM NAME, ADDRESS, AND TELEPHONE NUMBER)					SE THE LOCATION OF THE TRACT OF	F LAND INVOLVED	,	
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Christopher Sproul		VVIICOX		Unknown				
Environmental Advo	cates							
5135 Anza Street								
San Francisco, CA	94121							
(415) 533-3376								
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O G. Habeas Corpus/ 2255 □ 530 Habeas Corpus – General □ 510 Motion/Vacate Sentence □ 463 Habeas Corpus – Alien Detainee	O H. Employment Discrimination 442 Civil Rights – Employment (criteria: race, gender/sex, national origin, discrimination, disability, age, religion, retaliation)	O I. FOIA/PrivacyAct 895 Freedom of Information Act 890 Other Statutory Actions (if Privacy Act)	J. Student Loan 152 Recovery of Defaulted Student Loan (excluding veterans)	
	(If pro se, select this deck)	*(If pro se, select this deck)*		
 ■ K. Labor/ERISA (non-employment) ■ 710 Fair Labor Standards Act ■ 720 Labor/Mgmt. Relations ■ 740 Labor Railway Act ■ 751 Family and Medical Leave Act ■ 790 Other Labor Litigation ■ 791 Empl. Ret. Inc. Security Act 	L. Other Civil Rights (non-employment) 441 Voting (if not Voting Rights Act) 443 Housing/Accommodations 440 Other Civil Rights 445 Americans w/Disabilities – Employment 446 Americans w/Disabilities – Other 448 Education	■ 110 Insurance ■ 120 Marine ■ 130 Miller Act ■ 140 Negotiable Instrument ■ 150 Recovery of Overpayment & Enforcement of Judgment ■ 153 Recovery of Overpayment of Veteran's Benefits ■ 160 Stockholder's Suits ■ 190 Other Contracts ■ 195 Contract Product Liability ■ 196 Franchise	N. Three-Judge Court 441 Civil Rights – Voting (if Voting Rights Act)	
V. ORIGIN				
O 1 Original Proceeding from State from Appellate Court Cour				
VI. CAUSE OF ACTION (CITE THE U.S. CIVIL STATUTE UNDER WHICH YOU ARE FILING AND WRITE A BRIEF STATEMENT OF CAUSE.) 42 U.S.C. §§ 7410, 7604: failure to timely act on New Jersey Clean Air Act state implementation plan submissions				
VII. REQUESTED IN COMPLAINT	CHECK IF THIS IS A CLASS ACTION UNDER F.R.C.P. 23 DEMANI JU	Check Y RY DEMAND: YES	ZES only if demanded in complaint	
VIII. RELATED CASE(S) IF ANY	(See instruction) YES	NO X If yes, p	lease complete related case form	
DATE:January 24, 2022	SIGNATURE OF ATTORNEY OF REC	cord/s/ Stuar	t Wilcox	

INSTRUCTIONS FOR COMPLETING CIVIL COVER SHEET JS-44 Authority for Civil Cover Sheet

The JS-44 civil cover sheet and the information contained herein neither replaces nor supplements the filings and services of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. Consequently, a civil cover sheet is submitted to the Clerk of Court for each civil complaint filed. Listed below are tips for completing the civil cover sheet. These tips coincide with the Roman Numerals on the cover sheet.

- I. COUNTY OF RESIDENCE OF FIRST LISTED PLAINTIFF/DEFENDANT (b) County of residence: Use 11001 to indicate plaintiff ir resident of Washington, DC, 88888 if plaintiff is resident of United States but not Washington, DC, and 99999 if plaintiff is outside the United States.
- III. CITIZENSHIP OF PRINCIPAL PARTIES: This section is completed only if diversity of citizenship was selected as the Basis of Jurisdiction under Section II.
- IV. CASE ASSIGNMENT AND NATURE OF SUIT: The assignment of a judge to your case will depend on the category you select that best represents the <u>primary</u> cause of action found in your complaint. You may select only <u>one</u> category. You <u>must</u> also select <u>one</u> corresponding nature of suit found under the category of the case.
- VI. CAUSE OF ACTION: Cite the U.S. Civil Statute under which you are filing and write a brief statement of the primary cause.
- VIII. RELATED CASE(S), IF ANY: If you indicated that there is a related case, you must complete a related case form, which may be obtained from the Clerk's Office.

Because of the need for accurate and complete information, you should ensure the accuracy of the information provided prior to signing the form.

UNITED STATES DISTRICT COURT

	for the
District	of Columbia
Our Children's Earth Foundation Plaintiff(s) v. Michael S. Regan Defendant(s)))))) Civil Action No. 22-cv-276)))
SUMMONS II	N A CIVIL ACTION
To: (Defendant's name and address) Michael S. Regan, Admin United States Environmen 1200 Pennsylvania Avenu Washington, D.C. 20460	ntal Protection Agency
A lawsuit has been filed against you.	
are the United States or a United States agency, or an off P. 12 (a)(2) or (3) — you must serve on the plaintiff an a	
If you fail to respond, judgment by default will be You also must file your answer or motion with the court.	e entered against you for the relief demanded in the complaint.
	ANGELA D. CAESAR, CLERK OF COURT
Date:	
	Signature of Clerk or Deputy Clerk

UNITED STATES DISTRICT COURT

	for the
Distri	ict of Columbia
Our Children's Earth Foundation Plaintiff(s) V. Michael S. Regan Defendant(s)))) (-) (-) (-) (-) (-) (-) (-)
SUMMONS	S IN A CIVIL ACTION
To: (Defendant's name and address) U.S. Attorney - Civil Pro District of Columbia 555 4th Street, N.W. Washington, D.C. 2053 A lawsuit has been filed against you.	ocess Clerk
are the United States or a United States agency, or an or P. 12 (a)(2) or (3) — you must serve on the plaintiff ar	
If you fail to respond, judgment by default wil You also must file your answer or motion with the cou	ll be entered against you for the relief demanded in the complaint.
	ANGELA D. CAESAR, CLERK OF COURT
Date:	Signature of Clerk or Deputy Clerk

UNITED STATES DISTRICT COURT for the

District	of Columbia
Our Children's Earth Foundation)))
Plaintiff(s) V. Michael S. Regan Defendant(s))) Civil Action No. 22-cv-276)))))
SUMMONS IN	N A CIVIL ACTION
To: (Defendant's name and address) Attorney General - Merricl U.S. Department of Justic 950 Pennsylvania Avenue Washington, D.C. 20530-0	ee e, N.W.
A lawsuit has been filed against you.	
are the United States or a United States agency, or an offi	
If you fail to respond, judgment by default will b You also must file your answer or motion with the court.	e entered against you for the relief demanded in the complaint.
	ANGELA D. CAESAR, CLERK OF COURT
Date:	Signature of Clerk or Deputy Clerk