



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
WASHINGTON, D.C. 20460

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FEB 22 2006

Mr. Walter L. Jones  
President and COO  
Pine Chemicals Association, Inc.  
1117 Perimeter Center West  
Suite 500E  
Atlanta, GA 30338

OFFICE OF  
PREVENTION, PESTICIDES AND  
TOXIC SUBSTANCES

Dear Mr. Jones:

Thank you for your letter of April 28, 2003, to the Administrator, U. S. Environmental Protection Agency (EPA), regarding EPA's High Production Volume (HPV) Challenge Program. I apologize for the delay in responding to your inquiry.

In your letter, you notified EPA that it needed to update its records regarding the sponsorship status of two chemicals on the HPV Challenge Chemical List:

- Tall-Oil Rosin (CASRN 8052-10-6)
- Fatty Acids, C18-unsaturated, dimers, distillation lights (CASRN 68956-12-7)

You state that the HPV Challenge web site lists these two chemicals as "orphaned chemicals." However, you indicate that the Pine Chemicals Association, Inc. (PCA) HPV Task Force has made commitments that account for both of these substances. Therefore, PCA asks that the Agency appropriately annotate these substances on the HPV Challenge Chemical List to indicate they are indeed sponsored chemicals. Based on both the information you provided to support your request and any other activities related to Tall-Oil Rosin (CASRN 8052-10-6) and Fatty Acids, C18-unsaturated, dimers, distillation lights (CASRN 68956-12-7), EPA has assessed the status of the two chemicals in order to appropriately update our program information.

Regarding Tall-Oil Rosin (CASRN 8052-10-6), EPA has noted PCA's comments regarding its sponsorship of this chemical under the HPV Challenge Program. However, two events have occurred since your correspondence that have resulted in this substance no longer being an orphan chemical and in EPA no longer pursuing further information on this chemical under the HPV Challenge Program. First, CASRN 8052-10-6 is currently sponsored under the International Council of Chemical Associations (ICCA) HPV Initiative by the Hydrocarbon and Rosin Resins Producers Association (HARRPA) ICCA Consortium. Therefore, it is no longer considered an orphan since ICCA sponsorship is equivalent to sponsorship under the EPA HPV Challenge Program. Second, as you noted in your letter, Tall-Oil Rosin (CASRN 8052-10-6) has been merged with Rosin (CASRN 8050-09-7) for purposes of the Toxic Substance Control Act (TSCA). EPA determined that these two chemical nomenclatures have been used interchangeably, and for purposes of the TSCA Inventory, the Agency has consolidated these two separate CASRNs into one chemical substance known as Rosin (CASRN 8050-09-7).

As a result, although Tall-Oil Rosin (CASRN 8052-10-6) will remain on the HPV Challenge Chemical List, it will be assigned an Indicator of "1." Assigning an indicator of "1" implies that the chemical is not considered a candidate for testing under the HPV Challenge Program because an EPA review indicated that testing would not further our understanding of the chemical's properties. This chemical may be sponsored, however. These two events collectively should remove any concerns noted by PCA for Tall-Oil Rosin (CASRN 8052-10-6) under the HPV Challenge Program.

For Fatty Acids, C18-unsaturated, dimers, distillation light (CASRN 68956-12-7), PCA's comments regarding its sponsorship of this chemical under the HPV Challenge Program have also been noted by the Agency. However, information on this chemical is no longer being pursued under the Program. EPA posted draft guidance on procedures for removing "no longer HPV" chemicals from the scope of the HPV Challenge Program on its Chemical Right-to-Know (ChemRTK) website ([www.epa.gov/chemrtk](http://www.epa.gov/chemrtk)) in March 1999. According to this guidance, a chemical that has not been reported in HPV volume in the last two Inventory Update Rule (IUR) reporting years (i.e., 1998 and 2002) and is not likely to become HPV again is no longer considered an HPV chemical for purpose of the Program. Such chemicals are annotated as "no longer HPV" on the HPV Challenge Chemical List (i.e., assigned an Indicator of "5"). Based on our review, EPA has determined that Fatty Acids, C18-unsaturated, dimers, distillation light (CASRN 68956-12-7) **does meet** the "no longer HPV" criteria because it has not been reported to the Inventory since the 1990 IUR reporting period. Therefore, EPA is presently not pursuing further information on this chemical since it is no longer considered subject to the HPV Challenge Program. The current status of this substance should alleviate any concerns noted by PCA for Fatty Acids, C18-unsaturated, dimers, distillation light (CASRN 68956-12-7) under the HPV Challenge Program. An additional note regarding this chemical is that in contrast to the merging of CASRN 8052-10-6 with CASRN 8050-09-7 discussed above, EPA has not merged CASRN 68956-12-7 with CASRN 68955-98-6 for purposes of the TSCA Inventory as discussed by your organization. Although these two substances might be chemically equivalent, EPA considers them separate chemicals and lists them separately in the TSCA Inventory.

We will post PCA's letter, accompanied by our reply, on the ChemRTK website as soon as possible. Should you have any questions pertaining to this response, please contact Diane Sheridan at (202) 564-8176. If you have general questions concerning the HPV Challenge Program, please submit them through the ChemRTK website ([www.epa.gov/chemrtk](http://www.epa.gov/chemrtk)) comment button or through the TSCA Assistance Information Service (TSCA Hotline) at (202) 554-1404. The TSCA Hotline can also be reached via e-mail at [tsca-hotline@epa.gov](mailto:tsca-hotline@epa.gov).

Sincerely,

Jim Willis, Director  
Chemical Control Division

cc: AR-201



201-14552

1117 Perimeter Center West  
Suite 500E  
Atlanta, Georgia 30338  
www.pinechemicals.org

Pine Chemicals Association, Inc.

April 28, 2003

The Honorable Christine Todd Whitman  
Administrator  
U.S. Environmental Protection Agency  
P.O. Box 1473  
Merrifield, VA 22116

Attention: Chemical Right-to-Know Program

Re: HPV Challenge Program Commitments

Dear Ms. Whitman:

The Pine Chemicals Association, Inc. ("PCA") respectfully submits this letter to notify EPA of the need to update its records regarding the status of two chemicals on the HPV Challenge list. The attached documentation provides the necessary information to assist EPA with making the requested changes.

The latest update on EPA's website lists Tall-Oil Rosin (CASRN 8052-10-6), and Fatty Acids, C18-unsaturated, dimers, distillation lights (CASRN 68956-12-7) as "orphaned" chemicals. PCA's HPV Task Force commitments account for both of these substances in accordance with EPA's current regulatory approach. Consequently, EPA should appropriately annotate these substances on the HPV list.

Tall Oil Rosin

In 1992, EPA incorporated all TSCA references to Tall-Oil Rosin into Rosin (CASRN 8050-09-7). See Attachment A. Because EPA identified HPV chemicals from data generated when Tall-Oil Rosin had a unique descriptor for TSCA Inventory purposes, the separate descriptor and CAS Registry Number were included in the HPV Program. The program's list should be updated with the appropriate annotation to reflect EPA's decision not to continue Tall-Oil Rosin as a unique chemistry on the TSCA Inventory.

Recognizing the potential for confusion, PCA explicitly referenced this development and incorporated Tall-Oil Rosin in its original commitment letter, as well as the two subsequent letters revising its commitments. We have attached these for your review. See Attachments B - D.

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f: 770.399.3115

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The Honorable Christine Todd Whitman  
April \_\_, 2003  
Page 2

### Monomer Acid

When preparing to file this letter, PCA reviewed EPA's designation for all of the Association's sponsorship commitments. The Agency's website lists "Fatty Acids, C-18, unsaturated, dimers, distillation lights (CASRN 68956-12-7)" as being without sponsorship. This is not correct. For TSCA Inventory purposes, EPA incorporated all monomer acid descriptors into a single descriptor identified as "Fatty Acids, C16-18 & C18-unsaturated, branched and linear (CASRN 68955-98-6)."

Beginning in 1996, EPA and PCA sought to develop a uniform nomenclature for monomer acid and its derivatives. After several years of dialogue, the Agency agreed to adopt a single descriptor for monomer acid. The Federal Register notice, harmonizing the monomer acid nomenclature, states:

Monomer acid is considered to be the combination of non-dimerized fatty acids formed and separated as a co-product from the manufacture of dimer acid containing 36 carbon atoms that is listed in the TSCA Inventory as "Fatty acids, C-18 unsatd., dimers" (CAS Registry Number 61788-89-4). The correct nomenclature now required for monomer acid is "Fatty acids, C16-18 and C18-unsatd., branched and linear" (CAS Registry Number 68955-98-6). For TSCA Inventory purposes, derivatives and other downstream products made from monomer acid must be named consistently with this nomenclature for monomer acid.

66 Fed. Reg. 34193, 34196 (June 27, 2001) (emphasis added) (Attachment E).

Accordingly, "Fatty Acids, C-18, unsaturated, dimers, distillation lights (CASRN 68956-12-7)" is an out-of-date descriptor. As the attached letter indicates, PCA is currently working with its industry members and EPA to correct the Inventory listing. See Attachment F. Anticipating a positive result from this process, we did not include this descriptor on our list of chemical commitments.

Instead, we agreed to sponsor the updated descriptor, "Fatty acids, C16-18 and C18-unsatd., branched and linear (CAS Registry Number 68955-98-6)." The test plan we developed ("Tall Oil Fatty Acids and Related Substances") will generate data relevant to the substances encompassed within both CAS Registry Numbers while avoiding duplicative testing. We respectfully request that EPA recognize the updated nomenclature and avoid requiring duplicative testing by annotating the HPV list for "Fatty Acids, C-18, unsaturated, dimers, distillation lights (CASRN 68956-12-7)."

\* \* \* \*

The Honorable Christine Todd Whitman  
April \_\_, 2003  
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PCA appreciates the opportunity to provide this information. Should you have any questions, you may contact Dr. James Russell, at (850) 785-9961. Thank you for your attention to this request.

Respectfully submitted,

Walter L. Jones /  
President & COO

cc: Jim Keith (w/ attachments)  
Richard A. Denison (w/ attachments)

**JAMES RUSSELL, Ph.D.**  
**CONSULTANT**  
2938 Jenks Avenue  
Panama City, FL 32405  
Phone & Fax: (850) 785-9961

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May 28, 2002

Document Control Officer, TSCA Inventory  
Office of Pollution Prevention and Toxics  
US EPA East Building, Room 6428  
1201 Constitution Avenue  
Washington DC 20460

Subject: Monomer Acid Nomenclature

Ladies/Gentlemen,

Several years ago the Pine Chemicals Association inc. approached the EPA with the recommendation that the CASRN and Inventory descriptors for monomer acid be harmonized into one CASRN and one Inventory descriptor. At that time several descriptors for monomer were in use and this duplication was causing problems in the Industry. At that time (August 1994) the PCA indicated that the following descriptions of monomer acid were being used:

1. Fatty acids, C16-18 & C18-unsaturated, branched and linear. CASRN 68955-98-6
2. Fatty acids, C18-unsaturated, dimers, distillation lights. CASRN 68956-12-7
3. Fatty acids, tall oil. CASRN 61790-12-3
4. Fatty acids, C14-18, branched and linear. CASRN 68937-77-9

The EPA and the PCA mutually agreed that the first listed descriptor i.e. Fatty acids, C16-18 & C18-unsaturated, branched and linear CASRN 68955-98-6 was the one most suited to monomer acid and that use of the other three should be eliminated. The Federal Register Notice of June 27 2001 and the subsequent filing of PMNs by the producers of monomer derivatives who were using the tall oil fatty acids descriptor eliminated the use of that descriptor but did not resolve the problem with the other two descriptors. The purpose of this letter is to propose a program to eliminate the use of the other two descriptors. The EPA and PCA have worked together to resolve other issues and so we feel confident that we can also work together to resolve this one.

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Proposed Program

It is assumed that the best approach for resolving this problem would be via the Inventory correction process as the aim is to replace an out dated description of a monomer derivative with the currently accepted description. However it is often difficult to develop the supporting data required for the Inventory correction process and so the PCA would like to propose that the approach used successfully with the dimer acid correction process be used again.

In that process the EPA supplied a list of the companies who filed the non confidential listings now on the Inventory. Further the EPA stated that the only requirement to make a correction was that the company complete a new form C listing the old description of the derivative and the new descriptor. No additional supporting documentation was required.

The PCA agreed to publicize the need for the corrections and worked closely with the companies to ensure that the form Cs were submitted correctly and in a timely manner.

This procedure worked satisfactorily if somewhat slowly and the PCA recommends that we use it again. A copy of Henry Lau's letter dated May 4 1995 describing the correction process for dimer acid and its derivatives is attached for your reference.

The PCA and I look forward to resolving this final issue pertaining to the nomenclature of monomer acids and dimer acids and their derivatives. I trust that this letter explains the issue to your satisfaction but if you feel that a face to face meeting in Washington is necessary to resolve any questions, a small delegation from the PCA would welcome the opportunity to visit with the appropriate members of the EPA staff.

Yours Sincerely

James Russell, Consultant to the PCA



## **PINE CHEMICALS ASSOCIATION**

P.O. BOX 105113 • ATLANTA, GA 30348-5113 • (770) 446-1290 • FAX (770) 446-1487

267160

January 17, 2000

The Honorable Carol Browner  
Administrator  
U.S. Environmental Protection Agency  
P. O. Box 1473  
Merrifield, VA 22116

ATTN: Chemical Right-to-Know Program

Re: HPV Challenge Program Commitment

Dear Ms. Browner:

This letter is a further update of our letters dated August 20, 1999 and November 29, 1999 on the above referenced topic. The latest revision includes the names of additional participants in the PCA consortium as well as one additional chemical, Rosin, distillation overheads (CAS No. 68783-82-4).

The Pine Chemicals Association (PCA) has formed an HPV Task Force in order to participate in the HPV Challenge Program.

PCA is an association of companies manufacturing or marketing chemical products derived from the pulp and forest products industries, including tall oil and fractionated products and their derivatives. The Association provides research programs, technical information, regulatory representation and statistical data for the members, who include both U.S. and global producers. A list of PCA members is attached. The HPV Task Force will include both member companies and non-members who participate in the HPV Challenge Program.

The PCA HPV Committee will sponsor the following chemicals in the HPV Program:

8002-26-4	Tall Oil
8016-81-7	Tall Oil pitch
8050-09-7	Rosin (also sometimes previously identified as Tall Oil Rosin, CAS number 8052-10-6)
8050-15-5	Resin acids and Rosin acids, hydrogenated, methyl esters
8050-26-8	Resin acids and Rosin acids, esters with pentaerythritol

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Ms. Carol Browner  
January 17, 2000  
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8050-28-0	Rosin, maleated
8050-31-5	Resin acids and Rosin acids, esters with glycerol
61788-89-4	Fatty acids, C18 unsatd., dimers
61790-12-3	Fatty acids, tall oil
61790-44-1	Fatty acids, tall oil, potassium salts
61790-45-2	Fatty acids, tall oil, sodium salts
61790-50-9	Resin acids and Rosin acids, potassium salt
61790-51-0	Resin acids and Rosin acids, sodium salt
64365-17-9	Resin acids and Rosin acids, hydrogenated, esters with pentaerythritol
65997-01-5	Tall oil, sodium salt
65997-03-7	Fatty Acids, tall oil, low-boiling
65997-04-8	Rosin, fumarated
65997-06-0	Rosin, hydrogenated
65997-13-9	Resin acids and Rosin acids, hydrogenated esters with glycerol
68140-16-9	Tall oil pitch, sodium salt
68152-92-1	Tall oil, disproportionated
68153-38-8	Resin acids and Rosin acids, esters with diethyleneglycol
68186-14-1	Resin acids and Rosin acids, methyl esters
68201-37-6	Octadecanoic acid, branched and linear
68201-59-2	Resin acids and Rosin acids, fumarated, sodium salt
68425-08-1	Rosin, distillation overheads
68647-71-2	Tall oil, potassium salt
68649-83-2	Resin acids and Rosin acids, fumarated, potassium salt
68783-41-5	Fatty acids, C18-unsatd., dimers, hydrogenated
68783-82-4	Rosin, low-boiling fraction
68554-16-5	Rosin, fumarated/maleated
68937-90-6	Fatty acids, C18-unsatd., trimers
68955-98-6	Fatty acids, C16-18 and C-18 unsaturated, branched and linear (EPA preferred name for monomer acid)

The PCA HPV Task Force will also address:

71808-39-4	Fatty acids, C16-18 and C-18 unsaturated, dimerized (isolated intermediate not on HPV list, but reported on the IUR in 1998)
85409-27-4	Resin acids and rosin acids, maleated, potassium salt (added after HPV list compiled from 1990 filings)

As you can see, this is a rather long list of chemicals. We propose to group these chemicals into categories for purposes of satisfying the HPV Program requirements. We will discuss suitable categories with EPA. We plan to begin any necessary testing of representative substances no later than 2001.

Ms. Carol Browner  
January 17, 2000  
Page 3

We look forward to participating in this important initiative. The current members of the PCA HPV Task Force include the following companies.

Asphalt Emulsion Manufacturers Association	ICI Americas <sup>1</sup>
Akzo Nobel Resins	Inland Paperboard & Packaging
Arizona Chemical Co. <sup>2</sup>	Koch Materials Co.
Champion International Corp.	Mead Corp.
Eka Chemicals	Plasminc Technology Inc.
Georgia-Pacific Resins, Inc.	Raisio Chemicals
Henkel Corp.	Westvaco Corp.
Hercules, Inc	Weyerhaeuser Co.

We also intend to invite others with an interest in these chemicals to join us in our efforts under the HPV program.

If you have any questions about our participation, please contact our technical representative for the HPV program, Dr. Jay Parker of Westvaco, at (843) 740-2267.

Sincerely,

Walter L. Jones  
Executive Director  
Pine Chemicals Association

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<sup>1</sup> Previously reported as Uniqema.

<sup>2</sup> Includes production previously reported by Union Camp Corp.

## PCA MEMBERSHIP

AKZO Nobel Resins  
Alabama Pine Pulp  
Alen del Norte  
Alliance Technical Products, Ltd.  
Amsurco, Inc.  
Arakawa Chemical Industries, Ltd.  
Arizona Chemical Co.  
Arr-Maz Products, L.P.  
Ato Findley Inc.  
Barentz Forest Products B.V.  
B.C. Chemicals Ltd.  
Bush Boake Allen  
Champion International Corp.  
China Golddragon Rosin Group  
China Guangxi Golden Forest Chemical Industry Co.  
Custom Chemicals Corp  
The Clorox Company  
DeMonchy International, B.V.  
DeStefano & Associates  
DGF-Universal Fragrances, S.A.  
Eka Chemicals  
Florachem  
Gaylord Container Corp.  
Georgia-Pacific Resins  
Gilman Paper Co.  
Harima M.I.D., Inc.  
Harting S.A.  
Henkel Corp - Chemicals Group  
Herman Ter Hell & Co.  
Hercules, Inc.  
Inland Container Corp.  
International Development Associates, Inc.  
Kapsco Private Ltd.  
Koch-Glitsch, Inc.  
Lawter International  
MacMillan Bloedel  
Mead Corp.  
Millennium Specialty Chemicals  
Nichimen America, Inc.

PDM, Inc.  
Plasmine Technology, Inc..  
Pombo Group  
Quaker Chemical Corp.  
Rayonier  
Resinall Corp  
Rohr, Inc  
James Russell  
Samuel Specialty Metals  
Shell Chemical Co.  
Sirco Systems  
Sterol Technologies OY  
TR Metro Chemical  
Unichema North America  
Westvaco Corp.  
Weyerhaeuser

*file PCA  
Committee*



**PINE CHEMICALS ASSOCIATION**

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*267159*

November 29, 1999

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U.S. Environmental Protection Agency  
P. O. Box 1473  
Merrifield, VA 22116

ATTN: Chemical Right-to-Know Program

Re: HPV Challenge Program Commitment

Dear Ms. Browner:

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This letter is a revision of our letter dated August 20, 1999 on the above referenced topic.

The Pine Chemicals Association (PCA) has formed an HPV Committee in order to participate in the HPV Challenge Program.

PCA is an association of companies manufacturing or marketing chemical products derived from the pulp and forest products industries, including tall oil and fractionated products and their derivatives. The Association provides research programs, technical information, regulatory representation and statistical data for the members, who include both U.S. and global producers. A list of PCA members is attached. The HPV Committee will include both member companies and non-members who participate in the HPV Challenge Program.

The PCA HPV Committee will sponsor the following chemicals in the HPV Program:

- 8002-26-4 Tall Oil
- 8016-81-7 Tall Oil pitch
- 8050-09-7 Rosin (also sometimes previously identified as Tall Oil Rosin, CAS number 8052-10-6)
- 8050-15-5 Resin acids and Rosin acids, hydrogenated, methyl esters
- 8050-26-8 Resin acids and Rosin acids, esters with pentaerythritol
- 8050-28-0 Rosin, maleated
- 8050-31-5 Resin acids and Rosin acids, esters with glycerol
- 61788-89-4 Fatty acids, C18 unsatd., dimers

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Ms. Carol Browner  
 November 29, 1999  
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61790-12-3	Fatty acids, tall oil
61790-44-1	Fatty acids, tall oil, potassium salts
61790-45-2	Fatty acids, tall oil, sodium salts
61790-50-9	Resin acids and Rosin acids, potassium salt
61790-51-0	Resin acids and Rosin acids, sodium salt
64365-17-9	Resin acids and Rosin acids, hydrogenated, esters with pentaerythritol
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November 29, 1999  
Page 3

We look forward to participating in this important initiative. The current members of the PCA HPV Committee include the following companies.

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Pine Chemicals Association

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Alen del Norte  
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Amsurco, Inc.  
Arakawa Chemical Industries, Ltd.  
Arizona Chemical Co.  
Arr-Maz Products, L.P.  
Ato Findley Inc.  
Barentz Forest Products B.V.  
B.C. Chemicals Ltd.  
Bush Boake Allen  
Champion International Corp.  
China Golddragon Rosin Group  
China Guangxi Golden Forest Chemical Industry Co.  
Custom Chemicals Corp  
The Clorox Company  
DeMonchy International, B.V.  
DeStefano & Associates  
DGF-Universal Fragrances, S.A.  
Eka Chemicals  
Florachem  
Gaylord Container Corp.  
Georgia-Pacific Resins  
Gilman Paper Co.  
Harima M.I.D., Inc.  
Harting S.A.  
Henkel Corp - Chemicals Group  
Herman Ter Hell & Co.  
Hercules, Inc.  
Inland Container Corp.  
International Development Associates, Inc.  
Kapsco Private Ltd.  
Koch-Glitsch, Inc.  
Lawter International  
MacMillan Bloedel  
Mead Corp.  
Millennium Specialty Chemicals  
Nichimen America, Inc.  
PDM, Inc.  
Plasmine Technology, Inc..  
Pombo Group  
Quaker Chemical Corp.  
Rayonier  
Resinall Corp  
Rohr, Inc  
James Russell  
Samuel Specialty Metals  
Shell Chemical Co.  
Sirco Systems  
Sterol Technologies OY  
TR Metro Chemical  
Unichema North America  
Westvaco Corp.  
Weyerhaeuser



## PINE CHEMICALS ASSOCIATION

P.O. BOX 105113 • ATLANTA, GA 30348-5113 • (770) 446-1290 • FAX (770) 446-1487

26758

August 20, 1999

The Honorable Carol Browner  
 Administrator  
 U.S. Environmental Protection Agency  
 P. O. Box 1473  
 Merrifield, VA 22116

ATTN: Chemical Right-to-Know Program

Re: HPV Challenge Program Commitment

Dear Ms. Browner:

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61790-50-9	Resin acids and Rosin acids, potassium salt

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Ms. Carol Browner  
 August 20, 1999  
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68201-37-6	Octadecanoic acid, branched and linear
68201-59-2	Resin acids and Rosin acids, fumarated, sodium salt
68425-08-1	Rosin, distillation overheads
68647-71-2	Tall oil, potassium salt
68649-83-2	Resin acids and Rosin acids, fumarated, potassium salt
68783-41-5	Fatty acids, C18-unsatd., dimers, hydrogenated
68554-16-5	Rosin, fumarated/maleated
68937-90-6	Fatty acids, C18-unsatd., trimers
68955-98-6	Fatty acids, C16-18 and C-18 unsaturated, branched and linear (EPA preferred name for monomer acid)

The PCA HPV Task Force will also address:

71808-39-4	Fatty acids, C16-18 and C-18 unsaturated, dimerized (isolated intermediate not on HPV list, but reported on the IUR in 1998)
85409-27-4	Resin acids and rosin acids, maleated, potassium salt (added after HPV list compiled from 1990 filings)

As you can see, this is a rather long list of chemicals. We propose to group these chemicals into categories for purposes of satisfying the HPV Program requirements. We will discuss suitable categories with EPA. We plan to begin any necessary testing of representative substances no later than 2001.

We look forward to participating in this important initiative. The initial members of the PCA HPV Committee include Arizona Chemical Company (which now includes production formerly reported by Union Camp Corporation), Eka Chemicals, Georgia-Pacific Resins, Inc., Hercules Incorporated, ICI Americas, Inc. (formerly reported as Unichema), Koch Materials Company, Plasmine Technology, Inc., and Westvaco. We also intend to invite others with an interest in these chemicals to join us in our efforts under the HPV program.

Ms. Carol Browner  
August 20, 1999  
Page 3

If you have any questions about our participation, please contact our technical representative for the HPV program, Dr. Jay Parker of Westvaco, at (843) 740-2267.

Sincerely,

Pine Chemicals Association

By:

*EXECUTIVE DIRECTOR*

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NOTICES  
2003 JUN -2 AM 10: 06  
ENVIRONMENTAL PROTECTION AGENCY

[OPPTS-50040A; FRL-6784-6]

Correction to Chemical Nomenclature for Monomer Acid and Derivatives for TSCA  
Inventory Purpose

Wednesday, June 27, 2001

\*34193 AGENCY: Environmental Protection Agency (EPA).

ACTION: Notice.

**SUMMARY:** An August 2, 1985 letter from EPA erroneously equated monomer acids and its derivatives with Tall Oil Fatty Acid (TOFA) and its corresponding derivatives for Toxic Substances Control Act (TSCA) Inventory purposes when, in fact, they are chemically distinct. As a result, many manufacturers of monomer acid derivatives have not submitted Premanufacture Notices (PMNs) under TSCA section 5, because the letter incorrectly indicated that monomer acid derivatives were covered by TOFA derivatives already on the Inventory. This notice implements a correction to the 1985 letter on nomenclature of monomer acid and derivatives. With this correction, monomer acid derivatives that are not on the Inventory will be considered new chemical substances under section 5 of TSCA. Manufacturers of monomer acid derivatives not on the Inventory have 1 year to complete the PMN process to comply with this nomenclature correction. Today's nomenclature correction finalizes the Federal Register notice of October 31, 2000.

**DATES:** This action will become effective June 27, 2002.

**ADDRESSES:** Comments may be submitted by mail, electronically, or in person. Please follow the detailed instructions for each method as provided in Unit I.C. of the SUPPLEMENTARY INFORMATION. To ensure proper receipt by EPA, it is imperative that you identify docket control number \*34194 OPPTS-50040A in the subject line on the first page of your response.

**FOR FURTHER INFORMATION CONTACT:** For general information contact: Barbara Cunningham, Acting Director, Environmental Assistance Division (7401), Office of Pollution Prevention and Toxics, Environmental Protection Agency, 1200 Pennsylvania Ave., NW., Washington, DC 20460; telephone numbers: 202-554-1404; e-mail address: TSCA-Hotline@epa.gov.

For technical information contact: Kenneth Moss, New Chemicals Prenotice Branch (7405), Office of Pollution Prevention and Toxics, Environmental Protection Agency, 1200 Pennsylvania Ave., NW., Washington, DC 20460; telephone number: (202) 260-3395; fax number: (202) 260-0118; e-mail address: moss.kenneth@epa.gov.

SUPPLEMENTARY INFORMATION:

I. General Information

CONTAIN NO CBI

A. Does this Document Apply to Me?

You may be affected by this document if you are, or may in the future be, a manufacturer or importer of a monomer acid derivative that requires submission of a Premanufacture Notice (PMN) under the Toxic Substances Control Act (TSCA). Special rules apply to persons who manufactured, between August 2, 1985, and the effective date of this Federal Register notice, monomer acid derivatives that, in reliance on EPA's guidance of August 2, 1985, could have been viewed as covered by corresponding TOFA chemicals listed on the TSCA Inventory. Potentially affected entities may include, but are not limited to the following:

Categories	NAICS codes	Examples of Potentially Affected Entities
Chemical manufacturers or importers	325, 32411	Anyone who manufactures or imports, or who plans to manufacture or import, a monomer acid derivative or other 'downstream' substance based on monomer acid for a non-exempt commercial purpose

This listing is not intended to be exhaustive, but rather provides a guide for readers regarding entities likely to be affected by this action. Other types of entities not listed in the table could also be affected. The North American Industrial Classification System (NAICS) codes have been provided to assist you and others in determining whether or not this action might apply to certain entities. If you have questions regarding the applicability of this action to a particular entity, consult the technical person listed under FOR FURTHER INFORMATION CONTACT.

B. How Can I Get Additional Information, Including Copies of this Document and Other Related Documents?

1. Electronically. You may obtain electronic copies of this document, and certain other related documents that might be available electronically, from the EPA Internet Home Page at <http://www.epa.gov/>. To access this document, on the Home Page select "Laws and Regulations" and then look up the entry for this document under the Federal Register--Environmental Documents. You can also go directly to the Federal Register listings at <http://www.epa.gov/fedrgstr/>. To access information about EPA's New Chemicals Program, go directly to the Home Page at <http://www.epa.gov/oppt/newchems/>.

2. In person. The Agency has established an official record for this action under docket control number OPPTS-50040A. The official record consists of the documents specifically referenced in this action, any public comments received during an applicable comment period, and other information related to this action, including any information claimed as confidential business information (CBI). This official record includes the documents that are physically located in the docket, as well as the documents that are referenced in those documents. The public version of the official record does not include any information claimed as CBI. The public version of the official record, which includes printed, paper versions of any electronic comments submitted during an applicable comment period, is available for inspection in the TSCA Nonconfidential Information Center, North East Mall Rm. B-607, Waterside Mall, 401 M St., SW., Washington, DC. The Center is open from noon to 4

p.m., Monday through Friday, excluding legal holidays. The telephone number for the Center is (202) 260-7099.

## II. Background

### A. What Action is the Agency Taking?

An August 2, 1985 letter from EPA erroneously equated monomer acid and its derivatives with Tall Oil Fatty Acid (TOFA) and its corresponding derivatives for TSCA inventory purposes when, in fact, they are chemically distinct. As a result, many manufacturers of monomer acid derivatives have not submitted PMNs under TSCA section 5, because the letter incorrectly indicated that monomer acid derivatives were covered by TOFA derivatives already on the Inventory. This notice implements a correction to the 1985 letter on nomenclature of monomer acid and derivatives. With this correction, monomer acid derivatives that are not on the Inventory will be considered new chemical substances under section 5 of TSCA. Today's nomenclature correction finalizes the Federal Register notice of October 31, 2000 (65 FR 64944) (FRL-6746-7).

### B. What is the Agency's Authority for Taking this Action?

Section 5 of TSCA requires any person who intends to manufacture (defined by statute to include import) a new chemical (i.e., a chemical not on the TSCA Inventory) to notify EPA and comply with the statutory provisions pertaining to the manufacture of new chemicals. Section 8(b) of TSCA requires EPA to compile, keep current, and publish a list of each chemical substance which is manufactured or processed in the United States (the TSCA Inventory). This requirement includes defining the scope of the chemical listings on the Inventory.

### C. Why is this Nonmenclature Correction Necessary?

1. The 1985 letter. The August 2, 1985 EPA letter to an industry representative on the nomenclature for monomer acids states:

The co-product produced during the catalytic dimerization of tall oil fatty acids and generally known as 'monomer acid' or 'monomer fatty acid' is considered to be the same as tall oil fatty acids for TSCA Inventory purposes.

[and]

Because the names oleic acid, octadecenoic acid, and tall oil fatty acid may have been used to represent the same substance on the Inventory, they are synonymous terms within the context of the Inventory. If one wishes to determine if a substance derived from monomer acid is on the Inventory, and he finds a similar derivative under any of these names, his product is on the Inventory.

(See docket OPPTS-50040 for full text.)

2. Discussion. Tall oil is a source for natural fatty acids, commonly referred \*34195 to as Tall Oil Fatty Acids ("TOFA"). TOFA may be reacted with other substances to create TOFA derivatives. TOFA that is heated in the presence of an acid clay catalyst forms a "dimer acid" together with small amounts of "trimer acid" and higher oligomers. The "dimer acid" process also produces "monomer acid" as a co-product. The monomer acid is often used as an inexpensive fatty acid source to make monomer acid derivatives or other downstream products for use in lubricants,

greases, hot melt adhesives, printing ink resins, ore flotation agents, corrosion inhibitors, etc.

It is clear that the TOFA dimerization process yields distinct chemical substances that may be separated by distillation: dimer acid, trimer acid, and monomer acid. Whereas the natural source-derived TOFA largely consists of linear C18-unsaturated carboxylic acids, principally oleic and linoleic acids, monomer acid contains relatively small amounts of oleic and linoleic acids, and instead contains significant amounts of branched, and some cyclic, C18 acids, both saturated and unsaturated, as well as elaidic acid. The more diverse and significantly branched composition of monomer acid results from the thermal catalytic processing carried out on TOFA or analogous feedstocks.

Further, the reaction of monomer acid with other chemical substances also yields unique, identifiable derivative substances which are chemically different from corresponding TOFA derivatives. Therefore, it is incorrect to equate monomer acid to TOFA, or a monomer acid derivative to a TOFA derivative.

Oleic acid and octadecenoic acid are also unique, identifiable substances that are distinguished from monomer acid because of their essentially linear, unsaturated acid composition. Thus, the derivatives of oleic and octadecenoic acid are also unique, identifiable, and different from monomer acid derivatives.

Through dialogue over the last 6 years, EPA and industry have worked toward a mutual understanding of the correct nomenclature for these chemical substances that previously were believed to be on the Inventory, and have mutually developed procedures to implement the nomenclature change. In 1994, the Pine Chemicals Association (PCA), then known as the Pulp Chemicals Association asked EPA to clarify the Agency's chemical nomenclature policy for dimer acids. At that time, several alternative listings for dimer acid were present in the Inventory. PCA and EPA agreed that one description, "Fatty acids, C18-unsatd., dimers (CAS Registry Number 61788-89-4)," would describe dimer acids irrespective of the fatty acid source (except for the crude form of dimer acid that is not made from oleic acid or linoleic acid, and is used directly as a crude chemical intermediate, which is instead named "Fatty acids, C16-18 and C18-unsatd., dimerized (CAS Registry Number 71808-39-4)"). Subsequently, over 100 Inventory corrections were filed and the dimer acid issue successfully resolved. During this program it was also realized that a similar issue existed for a co-product, monomer acid, as there were at least two ways in which it was identified in the Inventory. As a consequence, different types of chemical names exist on the Inventory for derivatives and other downstream products based on monomer acids. EPA and PCA agreed that it would be necessary to correct the existing Inventory listings under a uniform nomenclature.

EPA also acknowledged that the August 2, 1985, Agency letter had erroneously equated monomer acid derivatives with TOFA derivatives and derivatives of oleic acid or octadecenoic acid, when in fact they are chemically distinct. Because the guidance found in the 1985 letter led the manufacturers to believe that the products they manufactured were already on the Inventory under a name based on TOFA, oleic acid, or octadecenoic acid, since 1985 a number of manufacturers of monomer acid products have not submitted PMNs required under section 5 of TSCA.

### III. TSCA New Chemicals Program Policy for Monomer Acid Chemical Nomenclature

Today's nomenclature correction finalizes the Federal Register notice of October 31, 2000 (65 FR 64944), and constitutes official notice that EPA's August 2, 1985, letter was erroneous and that monomer acids are not equivalent to TOFA, oleic acid, or octadecenoic acid for Inventory purposes. Under this notice, PMNs are required for monomer acid derivatives that are not explicitly on the TSCA Inventory and which are manufactured on or after the effective date of this notice.

#### A. Discussion of the Public Comments on the Proposed Notice

The Agency reviewed and considered the two comments that were received on the October 31, 2000 Federal Register notice. A complete copy of the comments is available in the public docket for this action.

**Comment.** Both commenters agreed that monomer acid and its derivatives are not synonymous with tall oil fatty acid and its derivatives; however, they objected to the burdensome mechanism of PMN preparation and submission to correct the chemical nomenclature. One commenter suggested alternative methods, such as opening a TSCA 8(b) Inventory reporting period that would mirror the original compilation of the Inventory, or EPA working with the Chemical Abstract Services (CAS) to simply add the new CAS Registry Numbers to the Inventory as an Inventory correction. The commenter asserted that the latter alternative approach would be similar to what EPA proposed in its discussion with the Soap and Detergent Association (SDA) and fatty acid producers.

**Response.** As mentioned in the October 31, 2000 Federal Register notice, because these monomer acid derivatives were not manufactured during the Initial Inventory reporting period and were never reported for the Initial TSCA Inventory, under the Inventory correction guidelines (July 29, 1980; 45 FR 50544) they are not eligible for Inventory correction as an alternative to PMN submission. Furthermore, the circumstances of this monomer acid nomenclature are not similar to the project proposed by the SDA regarding certain multi-component fatty acids and their derivatives. Under the proposed SDA project, the objective is to simplify and consolidate multiple existing Inventory listings under one preferred name for those substances that are considered to be identical. All of the substances that would be considered under the proposed SDA project are currently listed on the Inventory. There are no chemicals to be added to the Inventory. EPA believes that the monomer acid situation is more like that for polymer salts under 40 CFR 710.4(d)(7) and 720.30(h)(7), in which certain chemicals that did not qualify for the reporting exclusions under 40 CFR 710.4(d)(7) and 720.30(h)(7) were never reported for the Inventory or reviewed by EPA under the PMN program due to a confusion in the regulatory language. In both the current case and the one involving the polymer salts, those chemicals in question that were reportable were manufactured after the close of the Inventory reporting period and PMNs would have been submitted had there not been any erroneous guidance from EPA. Therefore, the net PMN reporting burden should be no greater than if EPA had issued accurate guidance on \*34196 monomer acid and its derivatives in 1985.

Those who already reported monomer acid derivatives initially manufactured since August 2, 1985, will not need to do anything, while those who have not yet reported such substances must do so by the effective date of this notice. In this way, PMNs will finally have been submitted for all of the monomer acid derivatives initially manufactured for a non-exempt commercial purpose subsequent to the Agency's erroneous 1985 guidance (see exception for those monomer acid derivatives not currently being manufactured, under Unit III.F.). However, due to the confusion caused by EPA's 1985 erroneous guidance, the Agency wishes to minimize any inconvenience to the chemical industry by taking two specific steps to facilitate the PMN submission and review process: suspending EPA's policy of a limit of six chemical substances per consolidation notice and waiving PMN fees (see Unit III.C.).

#### B. What is the Basis for and Scope of this Nomenclature Correction?

EPA no longer considers as valid the nomenclature interpretation in the August 2, 1985 EPA letter which stated:

The co-product produced during the catalytic dimerization of tall oil fatty acids and generally known as 'monomer acid' or 'monomer fatty acid' is considered to be the same as tall oil fatty acids for TSCA Inventory purposes.

[and]

Because the names oleic acid, octadecenoic acid, and tall oil fatty acid may have been used to represent the same substance on the Inventory, they are synonymous terms within the context of the Inventory. If one wishes to determine if a substance derived from monomer acid is on the Inventory, and he finds a similar derivative under any of these names, his product is on the Inventory.

The nomenclature correction affects anyone who manufactures or imports, or who plans to manufacture or import, a monomer acid derivative or other "downstream" substance based on monomer acid for a non-exempt commercial purpose. Monomer acid is considered to be the combination of non-dimerized fatty acids formed and separated as a co-product from the manufacture of dimer acid containing 36 carbon atoms that is listed in the TSCA Inventory as "Fatty acids, C18-unsatd., dimers" (CAS Registry Number 61788-89-4). The correct nomenclature now required for monomer acid is "Fatty acids, C16-18 and C18-unsatd., branched and linear" (CAS Registry Number 68955-98-6). For TSCA Inventory purposes, derivatives and other downstream products made from monomer acid must be named consistently with this nomenclature for monomer acid.

C. What are the Key Dates and Special Provisions of this Nomenclature Correction?

The effective date for this new nomenclature interpretation, described in Unit III.A., will be June 27, 2002. Prior to this date, EPA will allow manufacturers to continue commercial production of existing monomer acid derivatives and downstream products under the old nomenclature. After the effective date, companies that manufacture monomer acid derivatives and downstream products under the old nomenclature will no longer be in compliance with TSCA section 5. Therefore, companies should submit PMNs at least 90 days before the effective date to ensure that Agency review is completed before this nomenclature correction takes effect. EPA encourages conversion to the new nomenclature immediately instead of delaying the correction to the effective date of this notice.

EPA is taking two additional steps to facilitate the Premanufacture Notice process for chemical substances currently using the incorrect nomenclature. For the purposes of this nomenclature correction only, EPA is (1) Suspending its TSCA New Chemicals Program policy of a limit of six chemical substances per consolidated PMN and (2) Waiving PMN fees for any PMN submissions required as a result of the nomenclature correction. However, in order to facilitate the review of these special PMN submissions, submitters should use the Chemical Abstracts Service (CAS) Inventory Expert Service to develop correct Chemical Abstracts (CA) names for all of their reported substances in accordance with Method 1 as described at 40 CFR 720.45(a)(3)(i).

D. What Special Information Should be Included When Filling Out the PMN Form?

On the first page of the PMN form, the PMN submitter or filing organization should insert the word "WAIVER" in the boxes reserved for the User Fee ("TS") Numbers, because these PMNs are exempt from the user fee. On page 2 of the PMN form, submitters should check the box for the \$2,500 user fee certification statement and also type the following statement: "No fee required, per EPA's "Correction to Chemical Nomenclature for Monomer Acid Derivatives for TSCA Inventory Purposes" June 27, 2001. For item 3 on page 3 of the PMN form, submitters should list Prenotice Communication number "PC 4078." "PC 4078" has been established for all pre-notice communication regarding this nomenclature correction, except that, if an individual company or group of companies submits a consolidated PMN covering more than one chemical substance, they will need to request a separate PC number for the

consolidated notice. The individual manufacturers and importers of monomer acid derivatives will be the submitter of record for each PMN chemical substance. Other information, such as toxicity data on the PMN chemical substance that are in the possession or control of the PMN submitter, or known to or reasonably ascertainable by the PMN submitter, must also be submitted or described by each individual manufacturer or importer, as specified in 40 CFR 720.50.

E. What are the Consequences of Not Submitting a PMN and Completing PMN Review on a Monomer Acid Derivative Before the Effective Date of this Nomenclature Correction Notice?

On the effective date of this nomenclature correction notice, TOFA, oleic acid, or octadecenoic acid will no longer be considered equivalent to monomer acid. Starting on the effective date, anyone manufacturing a chemical substance based on monomer acid that is not specifically listed on the TSCA Inventory using the correct nomenclature for the monomer acid component of the chemical substance will be in violation of TSCA. A person may, of course, continue to manufacture TOFA derivatives and derivatives of oleic acid or octadecenoic acid that are listed on the Inventory without submitting a PMN.

F. Is a PMN Required for Everyone Who Did Not Submit One Since 1985 Because of the Incorrect EPA Guidance, Regardless of Whether this Person Still Manufactures the Substance Today?

A PMN must be submitted by those persons who intend to manufacture, on or after the effective date of this nomenclature correction notice, monomer acid derivatives and other downstream products based on monomer acid that are not on the TSCA Inventory. For example, if you initially manufactured such a monomer acid derivative in 1986 but are not currently manufacturing or intending to resume manufacture, you are not required to submit a PMN now. Note, however, that the substance will not appear on the TSCA Inventory by virtue of your previous manufacture of it. Moreover, if you plan to manufacture the monomer acid derivative on or after the effective \*34197 date of this nomenclature correction notice and the substance has not in the interim been placed on the Inventory due to another company's manufacture or import, you will need to submit a PMN at least 90 days before commencing manufacture.

G. Do the Special Procedures Announced in this Notice Apply to Monomer Acid Derivatives That Were Never Manufactured Between August 2, 1985, and the Date of this Notice, or for Which There Is No Corresponding TOFA Listing on the TSCA Inventory?

No. The special procedures described above in Unit III.C. (i.e.; waiver of user fee, allowing consolidated PMNs of more than 6 chemicals, and the PMN requirement becoming effective 1-year from publication of this notice) apply only to persons who manufactured, between August 2, 1985, and the date of this Federal Register notice, a monomer acid derivative that, in reliance on EPA's erroneous guidance, could be viewed as covered by a corresponding TOFA listing already on the TSCA Inventory. These procedures do not apply to monomer acid derivatives that either: (1) were never manufactured between August 2, 1985, and the date of this Federal Register notice, or (2) for which there is/was no corresponding TOFA listing on the TSCA Inventory. Manufacture of monomer acid derivatives that were never manufactured between August 2, 1985, and the date of this Federal Register notice, or for which there is no corresponding TOFA listing on the TSCA Inventory, requires compliance with all the regular PMN rules of TSCA section 5 and 40 CFR part 720.

H. Are There any Special Considerations for Consolidated PMNs Submitted as Part of an Organized Filing by Multiple Companies?

EPA expects that there will be both individual and consolidated PMNs submitted as a result of this nomenclature correction. It may be possible that only one consolidated PMN is necessary for each chemical class of product based on monomer acid. Notices can be submitted by individual companies or as part of an organized effort to submit consolidated PMNs. Where there is an organized filing of consolidated PMNs, PMN Standard Form pages 8 through 11 of each consolidated PMN may be filled out by the filing group of companies (this information is expected to be of a more general nature, applicable to a given class of monomer acid derivative). Pages 1 through 7, however, pertain to information that is specific to individual submitters, and will need to be filled out by the individual manufacturers and importers.

I. How will EPA Handle CBI in PMNs Involving Multiple Submitters?

Consistent with 40 CFR 720.40(e), multiple persons submitting information required in a specific PMN or consolidated PMN may make separate submissions to EPA so as not to disclose confidential business information (CBI) to one another. For example, a customer of a PMN submitter of record who also is a manufacturer of a monomer acid derivative may submit a letter of support, confidential from the supplier, directly to EPA for TSCA section 5 notification, giving complete chemical identity, health and safety, use, production volume, and/or process information, etc., for his or her substance. This enables the customer to disclose any specific CBI to EPA but not to the other parties in the PMN.

IV. Do Any of the Regulatory Assessment Requirements Apply to this Action?

A. General

No. This document is not a rule. It only makes a correction to TSCA Inventory nomenclature. As such, this action does not require review by the Office of Management and Budget (OMB) under Executive Order 12866, entitled Regulatory Planning and Review (58 FR 51735, October 4, 1993) or Executive Order 13045, entitled Protection of Children from Environmental Health Risks and Safety Risks (62 FR 19885, April 23, 1997).

Because this action is not economically significant as defined by section 3(f) of Executive Order 12866, this action is not subject to Executive Order 13045, entitled Protection of Children from Environmental Health Risks and Safety Risks (62 FR 19885, April 23, 1997).

This action will not result in environmental justice related issues and does not, therefore, require special consideration under Executive Order 12898, entitled Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations (59 FR 7629, February 16, 1994).

This action is not subject to notice-and-comment requirements under the Administrative Procedure Act or any other statute, and is not subject to the provisions of the Regulatory Flexibility Act (RFA) (5 U.S.C. 601 et seq.), or to sections 202 and 205 of the Unfunded Mandates Reform Act of 1995 (UMRA) (Public Law 104-4). In addition, this action does not significantly or uniquely affect small governments or impose a significant intergovernmental mandate, as described in sections 203 and 204 of UMRA. This action will not have substantial direct effects on the States, on the relationship between the national government and the States,

or on the distribution of power and responsibilities among the various levels of government, as specified in Executive Order 13132, entitled Federalism (64 FR 43255, August 10, 1999). Nor does this action have substantial direct effects on tribal governments, on the relationship between the Federal government and Indian tribes, or on the distribution of power and responsibilities between the Federal government and Indian tribes, as specified in Executive Order 13175, entitled Consultation and Coordination with Indian Tribal Governments (65 FR 67249, November 6, 2000).

This action does not involve any technical standards that require the Agency's consideration of voluntary consensus standards pursuant to section 12(d) of the National Technology Transfer and Advancement Act of 1995 (NTTAA), Public Law 104-113, section 12(d) (15 U.S.C. 272 note).

In issuing this action, EPA has taken the necessary steps to eliminate drafting errors and ambiguity, minimize potential litigation, and provide a clear legal standard for affected conduct, as required by section 3 of Executive Order 12988, entitled Civil Justice Reform (61 FR 4729, February 7, 1996).

EPA has complied with Executive Order 12630, entitled Governmental Actions and Interference with Constitutionally Protected Property Rights (53 FR 8859, March 15, 1988), by examining the takings implications of this action in accordance with the "Attorney General's Supplemental Guidelines for the Evaluation of Risk and Avoidance of Unanticipated Takings" issued under the Executive Order.

#### B. Paperwork Reduction Act (PRA)

This document does not contain any new information collection requirements that would require additional OMB review and approval. The information collection activities related to the submission of information pursuant to TSCA section 5 have been already approved by OMB under OMB control number 2070-00012 (EPA ICR No. 574). The annual respondent burden for this information collection activity is estimated to average 100 hours per respondent, including time for reading the regulations, processing, compiling and reviewing the requested data, \*34198 generating the request, storing, filing, and maintaining the data. The additional reporting requirement is estimated to be 100 additional PMNs over and above the current annual projections of PMN submissions. The ICR projects about 185,000 burden hours annually. An additional 100 PMNs at 100 hours each would be covered by this current estimate.

As defined by the PRA and 5 CFR 1320.3(b), "burden" means the total time, effort, or financial resources expended by persons to generate, maintain, retain, or disclose or provide information to or for a Federal agency. This includes the time needed to review instructions; develop, acquire, install, and utilize technology and systems for the purposes of collecting, validating, and verifying information, processing and maintaining information, and disclosing and providing information; adjust the existing ways to comply with any previously applicable instructions and requirements; train personnel to be able to respond to a collection of information; search data sources; complete and review the collection of information; and transmit or otherwise disclose the information.

#### V. Submission to Congress and the Comptroller General

The Congressional Review Act, 5 U.S.C. 801 et seq., as added by the Small Business Regulatory Enforcement Fairness Act of 1996, does not apply because this action is not a rule for purposes of 5 U.S.C. 804(3). Nevertheless, EPA has provided a courtesy copy of this action to each House of the Congress and the Comptroller General of the United States.

66 FR 34193-02  
2001 WL 715400 (F.R.)  
(Cite as: 66 FR 34193)

Page 11

List of Subjects

Environmental protection, Chemical substances, Hazardous substances, Reporting and recordkeeping requirements.

Dated: June 18, 2001.

Stephen L. Johnson,

Assistant Administrator, Office of Prevention, Pesticides and Toxic Substances.

[FR Doc. 01-16124 Filed 6-26-01; 8:45 am]

BILLING CODE 6560-50-S

66 FR 34193-02, 2001 WL 715400 (F.R.)

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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

WASHINGTON, D.C. 20460

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MAR 13 1992

Dr. James Russell  
Special Consultant to the  
Pulp Chemicals Association, Inc.  
2938 Jenks Avenue  
Panama City, Florida 32405

OFFICE OF  
PESTICIDES AND TOXIC  
SUBSTANCES

**CONTAINS NO CBI**

Dear Dr. Russell:

It was a pleasure to meet with you and Dr. Frank Lambert on February 18, 1992. This letter confirms the Agency's intent to incorporate all Toxic Substances Control Act (TSCA) Chemical Substance Inventory references to tall-oil rosin (Chemical Abstracts Service Registry Number 8052-10-6) into rosin (CASRN 8050-09-7) as well as polymers and reaction products made from them.

The TSCA Chemical Substance Inventory currently lists both tall-oil rosin (CASRN 8052-10-6) and rosin (CASRN 8050-09-7), the names of which have been interchangeably used by manufacturers to describe rosins and their derivatives. The Pulp Chemicals Association (PCA) requested that the Agency consider CASRN 8052-10-6 (tall-oil rosin) and CASRN 8050-09-7 (rosin) equivalent for the purpose of the TSCA Chemical Substance Inventory, using CASRN 8050-09-7 (rosin) to describe both.

We have carefully studied the issue and decided that, for the purposes of the TSCA Inventory, rosin (CASRN 8050-09-7) will cover all types of rosin, irrespective of their method of production or the mixture of rosin used. We acknowledge that during the Initial Inventory reporting period EPA and industry might have agreed to use one CASRN 8050-09-7 (rosin) to cover all types of rosin. However, such agreement was never implemented when the TSCA Inventory was compiled. While we regret that PCA failed to bring this issue to our attention earlier, we now believe that the TSCA Inventory should no longer distinguish between rosin and tall-oil rosin.

Based on our discussion on February 18, the aforementioned change will be made retroactively so that all references to tall oil rosin will be removed from the TSCA Inventory upon completion of proper Inventory correction and delisting requirements. The tentative Inventory correction/delisting procedures that we intend to follow are summarized as follows:

- (1) The Agency will consolidate both tall-oil rosin (CASRN 8052-10-6) and rosin (CASRN 8050-09-7) under one single definition for rosin which will still be identified by CASRN 8050-09-7.

**CONTAIN NO CBI**

- (2) The Pulp Chemicals Association will notify its member companies that rosin and tall-oil rosin are being treated equivalently, for the purposes of TSCA Inventory. Future Premanufacture Notifications (PMNs) for new substances based on rosin should use CASRN 8050-09-7 (rosin) only, irrespective of the type of rosins used.
- (3) The Pulp Chemicals Association will notify its member companies who reported substances containing tall-oil rosin during the Initial Inventory reporting period to submit TSCA Inventory correction request(s) to the Chemical Inventory Section (TS-790) of EPA. The member companies should in turn notify their customers who may have reported substances (including polymers, reaction products, and derivatives) based on tall-oil rosin to likewise submit correction requests, if necessary. Each correction request is to be made on a new Inventory Reporting Form C along with a copy of the original Inventory reporting form. The confidentiality claims, activity and production range information should be the same in both original Form C and new Form C. A cover letter should also be included to authorize the Agency to make the Inventory correction. The supporting documentation (such as commercial batch production records, customer invoices etc.) which is normally required to accompany an Inventory correction request will be waived for the aforementioned correction requests.
- (4) The PCA member companies and the downstream processors who reported tall-oil rosin containing substances (including polymers, reaction products, and derivatives) in PMNs should also submit correction requests to the Chemical Inventory Section (TS-790) of EPA for both commenced and uncommenced PMNs. The package of the correction request should include new page(s) of Section B (Chemical Identity Information) in Part I of the EPA PMN Form 7710-25, a copy of the corresponding original PMN page(s), and a cover letter to authorize the Agency to make the correction(s) from tall-oil rosin containing substance(s) to rosin containing substance(s). Again, the supporting documentation requirements as mentioned in (3) will be waived.
- (5) After the Agency approves the valid correction requests, the chemical name, "tall-oil rosin", would be changed to "rosin" in the affected substances in question. New CAS Registry Numbers will be assigned to the corrected substances and placed on the TSCA Chemical Substance Inventory.

- (6) EPA will proceed to delist from the TSCA Inventory by formal Inventory delisting procedures those substances that were previously identified as tall-oil rosin derivatives.

Please be advised that our decision to consolidate the rosin and tall-oil rosin will impact other inventories, especially the Canadian Domestic Substances List (DSL) and Non-Domestic Substances List (NDSL), which is based on the 1985 Edition of the TSCA Inventory. Following the aforementioned TSCA Inventory Correction and delisting process, some corrected substances which are to be included in the TSCA Inventory may no longer be listed in the Canadian Inventory as a result of the change in chemical name. Likewise, the delisting of tall-oil rosin and its derivatives from the TSCA Inventory could create a compliance problem for persons who import those substances to Canada. Furthermore, the Chemical Abstracts Service (CAS) will continue to generate separate CAS Registry Numbers for substances containing rosin and tall-oil rosin, to support their routine abstracting, indexing, and Registry Services, which in turn supports other governmental organizations. Please note that EPA has no control over these CAS activities which are not related to the performance of the Agency's TSCA Inventory contract with CAS.

As I pointed out to Dr. Frank Lambert during a telephone conversation of March 12, 1992, the rosin industries perhaps should re-evaluate the ramifications of implementing the aforementioned correction/delisting procedures. If there are strong industry objections to the delisting of tall-oil rosin and derivatives from the TSCA Inventory, the Agency will not be able to proceed with the delisting and the Inventory would still contain both names. Consequently, the benefits that PCA anticipates from this correction will not be realized, while the confusion surrounding the use of the two names will become even more significant. I understand that Dr. Lambert will bring this matter to the attention of PCA member companies in the forthcoming PCA meeting. PCA will then advise EPA whether we need to re-examine our position regarding this issue.

In closing, we thank you again for your patience and cooperation in resolving this complex matter.

Sincerely,

Henry P. Lau / Chief  
Chemical Inventory Section