# Analysis of National Solid Waste Recycling Programs and Development of Solid Waste <br> Recycling Cost Functions: Summary Statistics for Data Set No. 1 

By:<br>David H. Folz<br>The University of Tennessee<br>Department of Political Science<br>with<br>Robert A. Bohm<br>The University of Tennessee<br>Department of Economics<br>Jean H. Peretz<br>The University of Tennessee<br>Energy, Environment and Resources Center<br>speretz@utk.edu<br>(423) 974-4251<br>Bruce E. Tonn<br>Oak Ridge National Laboratory<br>Energy Division<br>Research Product 2a from a cooperative agreement titled:<br>Research into Economic Factors Influencing Decisions in Environmental Decision Making<br>Prepared under<br>U.S. EPA Cooperative Agreement CR822614-01 Joint Institute for Energy and Environment<br>314 Conference Center Building<br>Knoxville, TN 37996-4138

July 1999

## DISCLAIMER

This report has neither been reviewed nor approved by the U.S. Environmental Protection Agency. The opinions and conclusions expressed here are those of the authors and do not represent the views of the University of Tennessee, Oak Ridge National Laboratory, the Joint Institute for Energy and Environment, or the U.S. Environmental Protection Agency.

The following data set consists of municipal solid waste recycling program activities for 158 U.S. municipalities who have operated recycling programs since 1989. The data were collected between April and June 1997 for calendar year 1996. There are 197 variables pertaining to such issues as costs, decision-making processes, problems in the recycling programs, and operational features. Methodology for the data set collection effort is included in Appendix A.

1. Participation in the recycling program is:

| 1 | Mandatory | $\underline{N}$ | $\frac{\%}{\%}$ |
| :--- | :--- | :--- | :--- |
| 2 | Voluntary | 78 | 49.4 |

## 2. The recycling program includes solid wastes produced by:

| 1 | Single Family Residences | $\underline{\mathrm{N}}$ | $\frac{\%}{56}$ |
| :--- | :--- | ---: | ---: |
| 2 | Multi-family Dwellings | 136 | 87.2 |
| 3 | Commercial Businesses | 96 | 61.9 |
| 4 | Industrial Firms | 49 | 31.6 |
| 5 | Public Institutions | 92 | 59.4 |
| 6 Waste Treatment Plants | 14 | 9.0 |  |
| 7 | Others: |  |  |
| $\quad$ Churches | 1 |  |  |

3. What materials are included in your recycling program?

|  |  | N |  | \% |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Glass | 15 |  | 98. |  |
| 2 | Aluminum | 152 |  | 96. |  |
| 3 | Newspaper | 156 |  | 99. |  |
| 4 | (PET) Plastics | 129 |  | 82. |  |
| 5 | (HDPE) Plastics |  | 130 |  | 82.8 |
| 6 | Other Plastics | 35 |  | 22. |  |
| 7 | Corrugated Paper/Cardboard | 14 |  | 89. |  |
| 8 | Mixed Paper | 117 |  | 74. |  |
| 9 | White Office Paper | 123 |  | 78. |  |
| 10 | Tin Cans/ Other Metals | 144 |  | 91. |  |
| 11 | Phone Books or Magazines | 132 |  | 84. |  |
| 12 | Used Oil | 96 |  | 61. |  |
| 13 | Yard Trimmings |  | 103 |  | 65.6 |
| 14 | Others: |  |  |  |  |
|  | clothing, white goods | 9 |  |  |  |
|  | asphalt shingles | 1 |  |  |  |
|  | household mail, mixed paper | 3 |  |  |  |
|  | concrete | 1 |  |  |  |
|  | lead acid batteries | 3 |  |  |  |
|  | appliances | 2 |  |  |  |
|  | tires, \& scrap metal | 17 |  |  |  |
|  | deposit law bottles \& cans | 1 |  |  |  |
|  | HH hazardous wastes | 4 |  |  |  |
|  | milk, juice cartons | 1 |  |  |  |
|  | paperboard | 1 |  |  |  |

4. How important a problem is each of the following for the recycling program? (In Percents)

5. In 1996, about how many tons of non-composted, recyclable materials were recovered or collected as part of the local recycling program? ( $\mathrm{N}=131$ )

Mean Tons: $\quad 7,016.77$
Median Tons: 2,000.00
6. Are yard trimmings in your city diverted to a composting facility?

| 1 | No | $\frac{\mathrm{N}}{51}$ | $3 \frac{\%}{32.9}$ |
| :--- | :--- | ---: | ---: |
| 2 | Yes | 104 | 67.1 |

If Yes, about how many tons were diverted from disposal by composting in 1996? (N=84)
Mean tons composted in 1996: $\quad 8,982.826$
Median tons composted in 1996: 1,693.420
7. In your estimation, what percentage of the total municipal solid waste stream in 1996 was diverted diverted from disposal by recycling the materials in your program (including any diversion of yard trimmings)? ( $\mathrm{N}=138$ )

Mean Percent: 33.07
Median Percent: 33.00
8. In 1996, about how many households were eligible to participate in the recycling program? ( $\mathrm{N}=139$ )

Mean Number of Households: 28,557.12
Median Number of Households: 4,000.00
9. About what percentage of these eligible households actually participated in the recycling program? (Consider yard trimmings in this figure only if they are collected along with other recyclables at the curb). ( $\mathrm{N}=139$ )

Mean Percent Participation: 72.80
Median Percent Participation: 80.00
Modal Percent Participation: 90.00
10. This estimate of recycling participation is based on:

|  | A weekly set-out rate | $\underline{N}$ | $\%$ |
| :--- | :--- | ---: | :---: |
| 21 | 37.0 |  |  |
| 2 | A monthly set-out rate | 27 | 19.6 |
| 3 | Total tons of recyclables divided | 22 | 15.9 |
| $\quad$ by average set-out weight/ household |  |  |  |
| $4 \quad$ Sign-ups or subscriptions for recycling service | 9 | 6.5 |  |
| 5 | Field observations | 72 | 52.2 |
| 6 | Survey(s) |  | 16 |
| 7 | Others: | 11.6 |  |
|  | Yearly reports | 1 |  |
|  | Not able to measure | 1 |  |
|  | Number provided by contractor | 1 |  |
|  | Bi-weekly set-outs | 3 |  |
|  | Weigh materials | 2 |  |
|  | A guess | 1 |  |
|  | Recycling manager estimate | 2 |  |

11. Has your city set a goal for recycling a proportion of its waste stream?

|  |  | N | $\frac{\%}{2}$ |
| :--- | :--- | :--- | :--- |
| 2 | No | $\frac{70}{}$ | 46.7 |
| 2 | Yes | 80 | 53.3 |

If Yes, what is this goal? Mean $=41.292 \%$ of the waste stream by 2000 (modal year).
12. The collection point( s ) for recyclables: ( $\mathrm{N}=156$ )

1 Curbside
2 Back-door
3 Unstaffed drop-off collection site(s)
4 Staffed drop-off collection site(s)
5 Buy-back collection site(s)
6 Others:
Alley $\quad 1$
Dumpsters for multi-family \& businesses
Residents bring to recycling center
$\begin{array}{ll}\underline{N} & \frac{\%}{81.4}\end{array}$
$14 \quad 9.0$
$52 \quad 33.3$
$76 \quad 48.7$
$12 \quad 7.7$

1
1
1
13. Recyclable materials are collected by:
$\left.\begin{array}{lcc} & \underline{N} & \text { \% } \\ & \text { City crews } & 71 \\ 2 & 45.2 \\ 2 & \text { Private contractor(s) selected by } \\ \text { the city government }\end{array}\right)$
14. If curbside (or backdoor) collection service is provided, how frequently are recyclables collected?
( $\mathrm{N}=153$ )

| 1 More than once a week | $\underline{N}$ | $\underline{\circ}$ | 0.7 |
| :--- | :--- | ---: | ---: |
| 2 | Weekly | 92 | 60.1 |
| 3 Every two weeks | 27 | 17.6 |  |
| 4 Monthly | 2 | 1.3 |  |
| 5 Frequency of collection depends | 5 | 3.3 |  |
| on material type |  |  |  |
| 6 Not applicable | 26 | 17.0 |  |

15. Is the curbside (or backdoor) pickup of recyclables scheduled for the same day as the collection of other solid wastes? ( $\mathrm{N}=150$ )

1 No
2 Yes
3 Not applicable

N $\quad$ \%
$\begin{array}{ll}\overline{3} & 2 \overline{0.7}\end{array}$
$92 \quad 61.3$
2718.0
16. If your city collects recyclables at the curb or backdoor, what is the typical size of the collection crew?
( $\mathrm{N}=140$ )

1 One person
$\frac{\mathrm{N}}{56} \quad \frac{\%}{40.0}$
2 Two persons
$46 \quad 32.9$
3 Three persons $24 \begin{array}{ll}17.1\end{array}$
4 Not applicable $\quad 26 \begin{array}{ll}18.6\end{array}$

## 17. How are recyclable materials generally separated from other solid wastes? ( $\mathrm{N}=157$ )

1 The household or business separates materials, by type, into different bins or bags for curbside or backdoor pickup
2 The collector separates recyclables at curbside $\quad 36$ since households may commingle materials
3 Recyclable materials are separated at a processing $61 \quad 38.9$ facility

4 | Residents take recyclables to the boxes or bins at | 70 | 44.6 |
| :--- | :--- | :--- | :--- | drop-off sites

5 Others:

$$
\text { Yard waste in } \$ 1 \text { bags, recyclables commingled } 1
$$

Newsprint bundled separately1

Businesses use drop-off boxes 1
18. Does your community require waste generators to use special containers to separate recyclable materials from other solid wastes?


How do participants acquire these containers?
1 Participants purchase them from the city or authorized dealer

| $\frac{\mathrm{N}}{10}$ | $\frac{\%}{9.6}$ |
| :---: | ---: |
| 14 | 13.5 |
| $\frac{80}{104}$ | $\frac{76.9}{100.0}$ |

2 Participants supply their own container(s)
3 The city provides containers at no direct cost to the
Number of containers provided each resident:
One Bin
Two Bins
Three or more Bins

| N | $\frac{\text { \% }}{\mathrm{N}}$ |
| :--- | ---: |
| 47 | 61.0 |
| 16 | 20.8 |
| 14 | 18.2 |
| 77 | 100.0 |

## Bin Size:

Range: 5 to 100 gallons
Mean: 18.67 gallons
Median: 16 gallons
Mode: 18 gallons
19. Are any sanctions or penalties imposed for improper separation or failure to separate recyclables as required? ( $\mathrm{N}=153$ )

| 1 | No | $\frac{\mathrm{N}}{69}$ | $\frac{\%}{45.1}$ |
| :--- | :--- | :--- | :--- |
| 2 | Yes | 84 | 54.9 |

## What enforcement tactics are used? ( $\mathrm{N}=150$ )

| 1 | Verbal or written warnings | $\frac{N}{54}$ | $3 \frac{\%}{6.0}$ |
| :--- | :--- | :--- | :--- |
| 2 | Fines or other financial penalties | 23 | 15.3 |
| 3 | Refusal to pick up all or some of the trash | 50 | 33.3 |
| 4 | Tag bags with reminders/ recycling instructions | 54 | 36.0 |

20. What type of collection vehicles and equipment are used to collect recyclable materials included in your program? ( $\mathrm{N}=143$ )

|  | N | \% |  |
| :--- | :--- | ---: | ---: |
| 1 | 55 | 38.5 |  |
| 2 | Rear-loading garbage truck(s) | 6 | 4.2 |
| 3 | Side-loading refuse truck(s) | 35 | 24.5 |
| 4 | Dual side loader truck(s) | 22 | 15.4 |
| 5 | Co-collection truck(s) to pick up both refuse and recyclables | 7 | 4.9 |
| 6 | Refuse truck(s) that pulls compartmented trailer(s) for recyclables | 6 | 4.2 |
| 7 | Pickup trucks that pull compartmentalized trailer(s) | 19 | 13.3 |
| 8 | Dump truck(s) | 12 | 8.4 |
| 9 | Roll-off container truck(s) | 27 | 18.9 |
| 10 | A garbage truck (of any capacity) modified to segregate recyclables | 17 | 11.9 |
| 11 | Automated packer truck(s) | 5 | 3.5 |
| 12 | Other vehicle/equipment used: | 12 |  |
| $\quad$ Compartmentalized recycling truck | 2 |  |  |
| $\quad$ Customized recycling truck; built own | 1 |  |  |
| $\quad$ Partitioned flat-bed truck | 1 |  |  |
| $\quad$ Center-loading w/ separate compartments for paper | 3 |  |  |
| $\quad$ and containers | 1 |  |  |
| $\quad$ Front loading 1-pass trucks | 1 |  |  |
| $\quad$ Tractor Trailers | 1 |  |  |
| $\quad$ Van \& trailer | 1 | 1 |  |
| $\quad$ Gaylords | 1 | 1 |  |
| $\quad$ Forktruck | 1 |  |  |
| $\quad$ 1-man side-loading recycling truck | 3 | 1 |  |

21. How are the collected recyclable materials processed (sorted, cleaned, or compacted) prior to sale or shipment to market?

|  |  | N |  | \% |
| :---: | :---: | :---: | :---: | :---: |
| 1 | A city owned \& operated MRF | 30 |  | 19.9 |
| 2 | An MRF owned \& operated by another unit of local government | 23 |  | 15.2 |
| 3 | A regional, non-profit authority | 8 |  | 5.3 |
| 4 | A local, non-profit agency or organization | 5 |  |  |
| 5 | A privately owned \& operated MRF | 86 |  | 56.6 |
| 6 | A state operated processing facility | 3 |  | 2.0 |
| 7 Others: |  |  |  |  |
|  | County owns MRF | 2 |  |  |
|  | City owns processing equip. \& employees separate materials | 3 |  |  |
|  | City owned MRF: contractor operates | 3 |  |  |
|  | Privately owned processing center; operated by volunteers | 1 |  |  |

22. Does your community have a variable fee pricing system for residential solid waste collection/disposal service?

| 1 | No | $\frac{\mathrm{N}}{0}$ | $\frac{\%}{0}$ |
| :--- | :--- | ---: | ---: |
| 2 Yes | 45 | 29.2 |  |

Modal Year system implemented: $\underline{1990}$
Type of variable fee pricing system:

|  | $\frac{\mathrm{N}}{2}$ | $\frac{\%}{4.5}$ |
| :--- | ---: | ---: |
| 2 | Weight-based | 42 |
| 2 |  | 95.5 |
|  | Volume-based |  |
| $\quad$ If volume-based used: |  |  |
| $\quad 1$ Charges vary based on container size | 23 | 56.1 |
| 2 Generators purchase bags | 8 | 19.5 |
|  | 3 Generators buy tags or stickers | 10 |

23. Are yard trimmings banned from the landfill used to dispose of municipal solid wastes?

| 1 | No | $\frac{\mathrm{N}}{6}$ | $\frac{\%}{44.0}$ |
| :--- | :--- | :--- | :--- |
| 2 | Yes | 84 | 56.0 |

24. Non-recyclable solid wastes in the city are collected by: ( $\mathrm{N}=156$ )

1 City or town crews
2 The same private contractor that collects recyclable materials
3 A private contractor different from the recycling contractor
4 Others:
All private haulers by individual subscription
Citizens drop-off at transfer station
Private contractors that we compete with
Residents drop-off at recycling center
Some businesses contract with 1 different collection firms
Various private contractors
City collects in 2 regions; private 1 contractor collect in 1 region

4

3
N
69
30

1

5
1

1
.

,

1
$\square$
\% 37.8
44.2
19.2
$\square$
$\square$


25. Please rate the overall importance of each factor in the decision process concerning any significant change(s) made in the design of the recycling program in the 1990s. (In Percents)


## 26. From your vantage point as recycling coordinator, how would you rate the current level of support for the city's recycling program among each of these groups: (In Percents)

|  | Very <br> Weak <br> 1 | Weak $\underline{2}$ | Moderate $\underline{3}$ | Strong $\underline{4}$ | Very Strong $\underline{5}$ | Total N |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| a. Local residents | 0.0 | 1.9 | 15.9 | 51.0 | 31.2 | 157 |
| b. The business community | 1.3 | 13.7 | 46.4 | 28.8 | 9.8 | 153 |
| c. The city or town council | 0.6 | 2.5 | 19.7 | 38.9 | 38.2 | 157 |
| d. The mayor or chief executive | 0.7 | 3.3 | 13.2 | 36.8 | 46.1 | 152 |
| e. The public works director | 2.1 | 2.8 | 17.5 | 37.8 | 39.9 | 143 |
| f. Local public schools | 2.6 | 9.9 | 25.2 | 37.7 | 24.5 | 151 |

27. Please circle the letter next to any method used in 1996 to publicize the recycling program. ( $\mathrm{N}=155$ )

|  | Direct mail | $\frac{\mathrm{N}}{102}$ | $\frac{\%}{65.8}$ |
| :---: | :---: | :---: | :---: |
|  | Free television public service announcements | 54 | 34.8 |
|  | Free radio public service announcements | 35 | 22.6 |
|  | Free newspaper public service notices | 66 | 42.6 |
|  | Paid television commercials | 7 | 4.5 |
|  | Paid radio commercials | 16 | 10.3 |
|  | Paid newspaper ads | 60 | 38.7 |
|  | Special educational programs about recycling in public schools | 90 | 58.1 |
|  | Speeches by city officials to schools or local groups about recycling | 74 | 47.7 |
|  | Window displays or posted notices in neighborhoods | 29 | 18.7 |
| k. | Billboard ads | 9 | 5.8 |
|  | Neighborhood or community information meetings | 53 | 34.2 |
|  | Appointment of "block leaders" to encourage neighbors to recycle | 11 | 7.1 |
| n. | Distribution of pamphlets, brochures, or bumper stickers | 106 | 68.4 |
| 0. | Contract with advertising specialist(s) to promote local recycling | 10 | 6.5 |
| p. Other publicity strategies: |  |  |  |
|  | School field trips \& programs for elementary school kids | 2 |  |
|  | Business signs, pamphlets given to new residents with blue bins | 1 |  |
|  | SE Wisc. SW coalition advertising | 1 |  |
|  | Internet | 3 |  |
|  | Retail publicity | 1 |  |
|  | Info distributed at transfer station | 3 |  |
|  | Newsletter w/ garbage bill | 7 |  |
|  | Weekly newspaper columns | 4 |  |
|  | Cooperation w/ neighboring cities | 1 |  |
|  | Community TV station airs recycling videos | 3 |  |
|  | Awards | 1 |  |
|  | Do not pick up trash if recyclables are in it | 1 |  |
|  | Press conferences | 1 |  |
|  | Door-to-door canvasses | 2 |  |
|  | Variable rate system is biggest incentive | 1 |  |
|  | Make program mandatory | 1 |  |
|  | Freebies: pencils, pens, magnets, rulers | 1 |  |
|  | Busboards | 1 |  |

28. Which one of the above methods or incentives, in particular, has been especially effective in encouraging more people to recycle regularly?

## Four Cited Most Frequently

| 1). Direct mail | $\frac{\mathrm{N}}{44}$ |
| :--- | :--- |
| 2). Distribution of pamphlets, |  |
| $\quad$ brochures, or bumper stickers |  |
| 3). Special educational programs about |  |
| recycling in public schools | 24 |
| 4). Paid newspaper ads | 18 |

29. In 1996, what was your city's total cost (all direct and indirect costs) for the recycling program, excluding any revenue from material sales? ( $\mathrm{N}=105$ )

Mean: \$470,056.12
Median: \$178,000.00
Range: $\$ 423.60$ to $\$ 6,230,000.00$
30. In 1996, about how much total revenue was obtained from the sale of all recyclable materials collected in your city? ( $\mathrm{N}=108$ )

Mean: \$151,571.85
Median: \$ 13,048.02
Range: $\$ 414.30$ to $\$ 3,000,000.00$
31. For each of the following materials included in your recycling program, about how many tons of each was collected in 1996, and what was the average price per ton obtained for that material?

| Material Types | Mean <br> Tons Collected | $\underline{N}$ | Average Price/Ton | N |
| :---: | :---: | :---: | :---: | :---: |
| Aluminum | 286.383 | 93 | \$704.992 | 53 |
| Newspaper | 3008.607 | 104 | \$ 15.598 | 63 |
| Plastics --PET | 119.886 | 82 | \$143.487 | 42 |
| Plastics -- HDPE | 181.645 | 51 | \$151.875 | 35 |
| Glass (av. for all types) | 917.072 | 91 | \$ 18.789 | 54 |

32. What strategies were used for marketing recyclables in $1996 ?$
1 The city joined in a cooperative marketing program
2 Materials were stored and then sold to the highest bidder when
$\frac{\mathrm{N}}{16} \quad \frac{\%}{23.5}$ sufficient quantities were obtained
3 The city negotiated contract(s) for the sale of materials
3348.5

| What was the typical time frame for these contracts? |  |  |
| :---: | :---: | :---: |
| 1 Less than one year | 5 | 14.7 |
| 2 One to two years | 16 | 47.1 |
| 3 Three or more years | 13 | 38.2 |
| 4 Other marketing strategies used: |  |  |
| County markets recyclables | 9 |  |
| Private hauler/broker collects and sells recyclables \& the city gets a lower price for recycling collection service | 7 |  |
| BFI markets materials w/ a 50/50 split of recycling revenues | 1 |  |
| City receives recycling revenue from contractor when the value of recyclables exceeds operating costs of program. No money received in 1996. | 1 |  |
| Bids are invited for marketing \& processing of materials | 1 |  |
| Direct sale via telephone calls | 1 |  |
| The MRF markets the recyclables \& may keep revenues | 5 |  |
| Contractor or city shops around for best price | 8 |  |
| Franchisee negotiates sale of materials | 2 |  |
| ONP given to farmers |  |  |
| SW Authority (non-profit) markets materials \& keeps revenue | 3 |  |
| Contractor sells \& keeps revenues unless price exceeds est. level | 11 |  |
| Informal arrangements with buyers; no formal contracts | 4 |  |
| Coordinator sells on a daily basis | 2 |  |
| Contractor operates MRF \& city gets $25 \%$ of materials sales | 1 |  |
| Private, non-profit does all marketing \& keeps revenues | 1 |  |

33. In 1996, who assumed the market risk for material price changes?

1 City absorbed all market risk for material price changes

| N | \% |
| :---: | :---: |
| 49 | 36.0 |
| 27 | 19.9 |
| 48 | 35.3 |
| 12 | 8.8 |
| 136 | 100.0 |

34. Does your city levy a specific fee for recycling collection service?

| 1 | No | $\frac{\mathrm{N}}{2}$ | $\frac{\%}{1.9}$ |
| :--- | :--- | ---: | ---: |
| 2 | Yes | 25 | 16.8 |

## If Yes, what are these monthly rates?

```
Mean per household \(=\$ 4.07 \quad(\mathrm{~N}=20)\)
Mean per business \(=\$ 9.38(\mathrm{~N}=4)\)
```

35. What was the total number of tons of municipal solid waste disposed/ incinerated in 1996 and what was the total disposal cost for this amount?

| Tons disposed in 1996 |  |  |
| :--- | ---: | :--- |
| Mean: | $51,937.09$ |  |
| Median: | $5,530.33$ |  |
| Mode: | $13,000.00$ |  |
|  |  |  |
|  |  |  |
| 1996 disposal cost | $(\mathrm{N}=91)$ |  |
| Mean: | $\$ 1,951,192.00$ |  |
| Median: | $\$ 330,000.00$ |  |
| Mode: | $\$ 200,000.00$ |  |

36. Methods of solid waste disposal/handling used in 1996:

| 1 | Sanitary landfill in your county | $\frac{\mathrm{N}}{}$ | $\%$ |  |
| :--- | :--- | :---: | :---: | :---: |
| 2 | Sanitary landfill located in another county in your state |  | 56 |  |
| 3 |  | 56 | 31.1 |  |
| 4 | Sanitary landfill located in another state | 14 | 9.4 |  |
| 4 | Incinerator | 10 | 6.7 |  |
| 5 | Incinerator with waste to energy (WTE) capability | 33 | 22.1 |  |
| 6 | Composting | 63 | 42.3 |  |
| 7 | Other: |  |  |  |
| $\quad$ County disposes of solid wastes | 3 |  |  |  |

37. In 1996, what was the total collection cost for all non-recyclable municipal solid wastes? ( $\mathrm{N}=\mathbf{6 4}$ )

Mean: \$2,705,860.85
Median: \$318,629.00
Mode: $\$ 150,000.00$
38. What was the 1996 tipping fee at the sanitary landfill and the incinerator (if one was used)?

|  | Per ton for the sanitary landfill |  |
| :--- | :---: | :---: |
| Mean: | $\$ 47.99$ | $\$ 63.24$ |
| Median: | $\$ 45.00$ | $\$ 50.00$ |
| Mode: | $\$ 55.00$ | $\$ 45.00$ |
|  | $(N=88)$ | $(N=29)$ |

39. About how many years of useful life remain in the landfill used to dispose of municipal solid wastes?

|  | Years remaining |
| :--- | :---: |
| Mean: | 15.27 |
| Median: | 12.00 |
| Mode: | 20.00 |
|  | $(\mathrm{~N}=77)$ |

40. About how many years of useful life, if any, have been added to the sanitary landfill due to waste diversion from recycling or composting? ( $\mathrm{N}=32$ )

|  | Years added |
| :--- | :---: |
| Mean: | 5.56 |
| Median: | 5.00 |
| Mode: | 5.00 |

41. In terms of managing your city's recycling program, what value would you place on each of the following types of information? (In Percents)

|  | Low | Moderate | High |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Value 1 | $\begin{gathered} \text { Value } \\ 2 \end{gathered}$ | Value 3 | N |
| a. Alternative methods \& equipment for collecting recyclables | 19.4 | 47.2 | 33.3 | $1 \overline{4} 4$ |
| b. How other cities finance their recycling program | 26.4 | 45.8 | 27.8 | 144 |
| c. Strategies for sustaining citizen participation in recycling | 3.4 | 29.7 | 66.9 | 148 |
| d. Key provisions of municipal contracts for recycling services | 21.4 | 36.6 | 42.1 | 145 |
| e. Successful material marketing strategies used by other cities | 22.0 | 43.3 | 34.8 | 141 |
| f. Determining the most efficient recycling collection routes | 31.7 | 33.8 | 34.5 | 142 |
| g. Price projections for materials | 15.6 | 48.9 | 35.5 | 141 |
| h. Recycling's environmental benefits | 6.2 | 47.6 | 46.2 | 145 |

42. In your opinion, what significance, if any, does each of these factors have in the annual discussions among local officials regarding continued funding for the recycling program?
a. Recycling's political popularity
b. The need to extend landfill life

|  | Somewhat | Very |  |
| :---: | :---: | :---: | :---: |
| Significant | Significant | Significant 3 | N |
| 11.3 | 31.8 | 57.0 | 151 |
| 27.8 | 35.4 | 36.8 | 144 |
| 8.6 | 40.4 | 51.0 | 151 |
| 9.3 | 36.4 | 54.3 | 151 |
| 9.2 | 30.9 | 59.9 | 152 |

## 43. In your judgment, what has been the single most critical problem or challenge for the city's recycling program in the 1990s?

1. Educate public/citizens about items collected \& Securing their continued
cooperation to recycle; sustaining support to achieve reduction goals; Number of Responses getting citizens to see value in a program that costs them money.
2. Funding the recycling program 19
3. Markets for recyclables; instability of market prices 41
4. Attempt to site a new landfill 1
5. Reduction in State Grant funding levels
6. Unwillingness of council and mayor to remove SW recycling from tax rate 5 and institute a volume-based system
7. No Critical Problem (we've been recycling since 1982 \& everything is going well).
8. Getting rid of materials (marketing)
9. Recycling in multi-family dwellings 4
10. Material collection \& processing needs to be more efficient 3
11. Decline in the paper market 1
12. Marketing yard wastes (humus, mulch or compost) --which is most 2 cost-efficient?
13. Expanding materials list (recycled)
14. Gaining public acceptance of pay by the bag for yard waste collection 1
15. Competition from private haulers of recyclables; making sure that they separate materials properly to comply with state law.
16. Finding an equitable way for each customer to pay their cost of recycling 1
17. Developing a more efficient collection system 1
18. Private trash haulers do not want to participate in recycling 1
19. Getting right vehicles for recycling 1
20. Commercial/small business participation in recycling 1
21. Plan to open County MRF 1
22. Contamination of materials in commercial and multi-family recycling 1
23. Foresee no critical problems 1
24. Weather 1
25. City landfill is losing money; this stymies recycling \& some politicians 1
26. Phenomenal growth in recycling program; from 500,000\# in $1990 \quad 1$ to 6,259,000\# in 1996
27. Staffing shortages in recycling department 1
28. Back yard trash burying 1
29. State mandates without state funds for recycling 1
30. During the next two years or so, which of the following do you see as the most likely scenario for the recycling program?

| 1 | A cut-back or reduction in the types of materials <br> recycled or the level of recycling service offered | $\frac{\mathrm{N}}{13}$ | $\frac{\%}{8.7}$ |
| :--- | :---: | :---: | :---: |
| 2 | Maintenance of the current level of recycling service | 70 | 46.7 |
| 3 | Expansion of the recycling program (either in terms <br> of geography types of generators, or types of <br> materials included) | $\underline{67}$ | 44.7 |
|  |  | 150 |  |

45. The position of the recycling coordinator is:

| 1 | Full-time | $\frac{\mathrm{N}}{67}$ | $\frac{\%}{46.5}$ |
| :--- | :--- | :--- | :--- |
| 2 | Part-time | $\frac{77}{144}$ | $\frac{53.5}{100}$ |

Other positions held by the "part-time" recycling coordinators: ( $\mathrm{N}=57$ )

|  | $\frac{N}{2}$ | $\frac{\%}{3}$ |
| :--- | :--- | ---: |
| 1 Public works Director or | 26 | 45.6 |
| $\quad$ Asst. Director |  | 3.5 |
| 2 Engineering in public works | 2 | 15.8 |
| 3 City, town, or borough manager | 9 | 5.3 |
| 4 Street Commissioner | 3 | 7.1 |
| 5 City Clerk or Treasurer | 4 | 8.8 |
| 6 Volunteer | 5 | 8.8 |
| 7 Health inspector or codes enforc. | 5 | 1.8 |
| 8 Consultant | 1 | 1.8 |
| 9 Policy analyst | 1 | 1.8 |
| 10 Fire Department | 1 |  |

46. The highest level of formal education completed by recycling coordinator:

1 High school

| $\frac{\mathrm{N}}{14}$ |  | $\left.\begin{array}{lll}\text { \% } & & \\ 45 & 32.1 & \\ 54 & 38.8 & \\ 25 & 18.0 & \\ \frac{1}{139} & & \\ & & \end{array}\right)$ |
| ---: | ---: | ---: | ---: |

47. Which range includes the 1996 salary of the recycling coordinator?

1 Volunteer, no formal salary paid
2 Less than \$10,000
3 \$10,000 to 19,999
4 \$20,000 to 29,999
5 \$30,000 to 39,999
6 \$40,000 to 49,999
7 \$50,000 or more

N 13 \%
10.2
$9 \quad 7.0$
$9 \quad 7.0$
$20 \quad 15.6$
$26 \quad 20.3$
$29 \quad 22.7$
$22 \quad 17.2$
128
48. Coordinator's years of experience in solid waste management:

|  | Years Experience |
| :--- | :---: |
| Mean | 8.95 |
| Median | 8.00 |
| Mode | 10.00 |
| Range | .5 to 37 |
|  | $(\mathrm{~N}=138)$ |

Requests for copy of Executive Summary of Survey Results: $\quad \begin{array}{lll} & \mathbf{N} & \frac{\%}{72.8}\end{array}$

APPENDIX A

## Recycling Solid Wastes: A Survey of Experienced Municipal Programs

## Data and Methods for the 1997 Survey

The 1997 mail survey is a panel study of the recycling programs in the cities that responded to a survey conducted in 1990 by David H. Folz at the University of Tennessee, Knoxville. During March and April 1990, Dr. Folz conducted a national mail survey of municipal solid waste recycling coordinators. Municipal coordinators in 25 states were identified through contacts with state officials, interest group organizations, and recycling businesses in all 50 states. The 1990 survey targeted all of the coordinators in 24 states and those in a randomly selected $10 \%$ sample of coordinators in New Jersey. The population size for the 1990 survey consisted of 450 recycling coordinators. The original mailing and a second mailing approximately 5 weeks later yielded 264 useable responses for a return rate of $58.7 \%$. The regional and population distributions of these responses were similar to those for the cities that were identified as operating a municipal recycling program in early 1990. Funding for the 1990 survey project was provided by a University of Tennessee Graduate School professional development grant.

In early 1997, officials in the 50 states were contacted to obtain the most recent available lists of municipal recycling contacts. These lists were used to cross-check the original 1990 mailing list for the 264 cities. Based on these comparisons, we ascertained that, between 1990 and 1997, 14 cities either discontinued their programs, or another level of government such as a county or township assumed responsibility for recycling services in the city. In the majority of these cases ( 11 cities), another level of government now provides recycling service. One city in the original 450 population responded to the 1990 questionnaire some months after data analyses were performed in 1990. This city was included in the 1997 survey target population of 251 cities believed to offer municipal solid waste recycling services.

The first mailing of the 1997 questionnaire package occurred on April 24, 1997. This package included the instrument, a cover letter, and a postage-paid business reply envelope. Follow-up mailings to remaining non-respondents occurred on June 6, 1997 and June 26, 1997. Four of the 251 cities in the 1997 target population wrote to indicate that they no longer were responsible for recycling services in their cities because the county had assumed responsibility for this service. Consequently, the size of the target population for the 1997 survey consists of 247 cities. The 1997 survey project was funded entirely by a grant from the University of Tennessee Waste Management Research and Education Institute.

There were 158 useable responses received for a return rate of $63.9 \%$ (158/247). The geographic profiles for responding cities in 1990 and 1997 are generally similar:

| Region | Percent in 1990 |  |
| :--- | :---: | :---: |
| Northeast | 55 | 47.4 |
| Midwest | 23 | 27.6 |
| South \& Border | 7 | 7.7 |
| West \& Mountain | 15 | 17.3 |

The length of the 1990 and 1997 instruments is virtually identical. The order in which questions appear and the wording of questions that measure concepts common to both instruments have been preserved as closely as possible to permit valid comparative analysis. However, several questions from the 1990 instrument do not appear in the 1997 version. These have been replaced by new questions that facilitate investigation of some of the issues specifically related to the objectives of this research project.

The summary statistics presented above follow the order and basic wording of the questions in the 1997 questionnaire instrument.

