21AUG2018 - 04:20PM U.S.EPA - Region 09

SYLVIA QUAST 1 Regional Counsel United States Environmental Protection Agency, Region IX KIMBERLY WELLS Attorney Advisor 4 United States Environmental Protection Agency, Region IX 75 Hawthorne Street 5 San Francisco, California 94105 (415) 972-3056 6 Attorneys for Complainant 7 8 9 10 IN THE MATTER OF: 11 12 PIAGGIO GROUP AMERICAS, INC., 13 Respondent. 14 15 16 17 1. 18 19 2.

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY **REGION IX** 

> 75 Hawthorne Street San Francisco, California 94105

> > DOCKET NO. CAA-09-2018-0005

CONSENT AGREEMENT AND FINAL ORDER

## **CONSENT AGREEMENT**

#### A. Preliminary Statement

- This is a civil administrative penalty assessment proceeding instituted under section 205(c)(1) of the Clean Air Act ("CAA"), 42 U.S.C. § 7524(c)(1), and 40 C.F.R. Part 22.
- The United States Environmental Protection Agency ("EPA"), Region IX and Piaggio Group Americas, Inc., ("Respondent") (collectively the "Parties") agree to settle this matter and consent to the entry of this consent agreement and Final Order ("CAFO") which commences this proceeding in accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b)(2). Pursuant to 40 C.F.R. § 22.18(b)(3), this proceeding will conclude upon the issuance of a final order by the Regional Judicial Officer.

In re Piaggio Group Americas, Inc.

20

21

22

23

24

25

**PAGE 1 OF 12** 

- 3. Complainant is the Assistant Director of the Air, Waste & Toxics Branch of the Enforcement Division, United States Environmental Protection Agency, Region IX ("EPA"), who has been duly delegated the authority to initiate and settle civil administrative penalty proceedings under section 205(c)(l) of the CAA, 42. U.S.C. § 7524(c)(l). EPA Delegation 7-19 (January 18, 2017); EPA, Region IX Redelegation R9-7- 19 (October 5, 2017).
- 4. Respondent is Piaggio Group Americas, Inc., a motor vehicle manufacturer, as defined at 42 U.S.C. § 7550(1), headquartered at 257 Park Avenue South, New York, NY 10010.

#### **B.** Jurisdiction

- 5. Pursuant to section 205(c)(l) of the CAA, 42 U.S.C. § 7424(c)(l), EPA has determined that it is appropriate to pursue administrative action in this matter.
- 6. The Regional Judicial Officer is authorized to issue consent orders memorializing settlements between EPA and Respondent resulting from administrative enforcement actions under the CAA, and to issue final orders assessing penalties. 40 C.F.R. § 22.18(b)(2).

#### C. Applicable Statutes and Regulations

- 7. This proceeding arises under Part A of Title II of the CAA, sections 202 to 219, 42 U.S.C. §§ 7521–7554, and the regulations promulgated thereunder. These laws aim to reduce emissions from mobile sources of air pollution, including hydrocarbons, oxides of nitrogen, and carbon monoxide.
- 8. "Motor vehicle" means any self-propelled vehicle designed for transporting persons or property on a street or highway. CAA section 216(2), 42 U.S.C. § 7550(2).
- 9. "Motorcycle" means any motor vehicle with a headlight, taillight, and stoplight and having: two wheels, or three wheels and a curb mass less than or equal to 793 kilograms (1749 pounds). 40 C.F.R. § 86.402-98.
- 10. Section 203(a)(1) of the CAA, 42 U.S.C. § 7522(a)(1), prohibits manufacturers and persons from selling, offering for sale, or introducing or delivering for introduction into

commerce any new motor vehicle or new motor vehicle engine unless the vehicle or engine is covered by a certificate of conformity ("COC") in effect and issued by EPA under regulations prescribed by the CAA.

- 11. A COC covers only those vehicles which conform, in all material respects, to the design specifications that applied to those vehicles described in the documentation required by 40 C.F.R. Part 86.
- 12. Section 203(a)(2)(A) of the CAA prohibits any person from failing to make reports or provide information required under CAA § 208, 42 U.S.C. § 7542.
- 13. Section 208(a) of the CAA provides that manufacturers of new motor vehicles are required to make reports and provide information the EPA Administrator may reasonably require to determine whether the manufacturer has acted in compliance with the Motor Vehicle Emission and Fuel Standards requirements of the CAA, 42 U.S.C. §§ 7521-7554.
- 14. Among the information required in an application for a COC is a description of "the vehicles covered by the application [and] their engine, emission control system and fuel system components." 40 C.F.R. § 86.416-80(a)(2)(i).
- 15. Section 207(c)(3)(C) of the CAA provides that the manufacturer shall indicate by means of a label or tag permanently affixed to such vehicle that such vehicle is covered by a COC.
- 16. Section 203(a)(4)(A) of the CAA, 42 U.S.C. § 7522(a)(4)(A) prohibits any manufacturers from selling new motor vehicles unless a label or tag is affixed to the vehicle in accordance with CAA§ 207(c), 42 U.S.C. § 7541(c).
- 17. Pursuant to CAA § 205(c)(1), 42 U.S.C. § 7524(c)(1) EPA may assess an administrative penalty for violations of CAA § 203.

#### D. Statement of Facts

18. Respondent is a person as defined by CAA § 302(e), 42 U.S.C. § 7602(e).

//

- 19. Respondent is a manufacturer of motor vehicles as defined by CAA § 216(1),42 U.S.C. § 7550(1).
- 20. Respondent obtained COCs in Model Years 2013 through 2018 for several models of motorcycles with an engine size under 50cc.
- 21. Respondent's applications for the COCs in Model Years 2013 through 2017 did not describe the resonator hole in the exhaust system of these under 50cc vehicles.
- 22. Respondent imported and/or sold at least 5,009 under 50cc motorcycles which are subject to Title II of the CAA and certification requirements of 40 C.F.R. Part 86 between 2013 and 2017.
- 23. All of these under 50cc motorcycles imported and/or sold between 2013 and 2017 contained a resonator hole in the exhaust system.
- 24. 2,638 of the under 50cc motorcycles Respondent imported between 2013 and 2017 contained catalysts that were materially different than those specified by Respondent in the applicable applications for certification.
- 25. Between 2013 and 2017 respondent sold 2,666 motorcycles with labels which were not permanently affixed.
- 26. Between September 2016 and February 2017, EPA conducted inspections of motorcycles imported by Respondent into the U.S.
- 27. Upon inquiry by EPA, Respondent sent letters describing the resonator hole on February 27, 2017.
- 28. Respondent subsequently provided design details for the resonator hole in its COC applications for Model Year 2018.
- 29. Respondent provided additional information, upon request by EPA on September 11, November 17, and December 22, 2017.

### E. Allegations

- 203 EPA alleges that on at least 5,009 occasions since 2013, Respondent violated CAA § 203(a)(1), 42 U.S.C. § 7522(a)(1), by importing and selling motor vehicles in the US which did not conform in all material respects to the relevant EPA issued COC. Specifically, EPA alleges that Respondent sold or imported for sale 5,009 motorcycles that contained a resonator hole that was not described in Respondent's application for the COC, and 2,638 of those motorcycles also contained a catalyst that was materially different than from the description in the relevant COC application.
- 31. EPA alleges that on 14 occasions since 2013, Respondent violated CAA § 203(a)(2)(A), 42 U.S.C. § 7522(a)(2)(A), by failing to provide EPA with a full and accurate description of a vehicle's engine, emission control system and fuel system components, as required in an application for certification.
- 32. EPA alleges that on at least 2,666 occasions, Respondent violated CAA § 203(a)(4)(A), 42 U.S.C. § 7522(a)(4)(A), by selling motorcycles with labels that were not permanently affixed.

#### F. Terms of Agreement

- 33. Based on analysis of the factors specified in Section 205(c) of the CAA, consideration of EPA's Clean Air Act Mobile Source Penalty Policy, dated January 2009, the facts of this case, and Respondent's cooperation in providing information requested by EPA, EPA has determined an appropriate civil penalty to settle this action is \$240,000. Respondent agrees to pay this civil penalty in settlement of this proceeding.
- 34. For the purpose of this proceeding, as required by 40 C.F.R. § 22.18(b)(2), Respondent:
  - (a) admits the jurisdictional allegations in this CAFO;
  - (b) admits the facts stipulated in Section D;

- (c) neither admits nor denies the specific factual allegations in Section E;
- (d) consents to the assessment of a civil penalty as stated below; and
- (e) consents to the conditions specified in this CAFO.
- 35. For the purpose of this proceeding, Respondent:
  - (a) agrees that this Consent Agreement states a claim upon which relief may be granted against Respondent;
  - (b) waives any and all remedies, claims for relief and otherwise available rights to judicial or administrative review that Respondent may have with respect to any issue of fact or law set forth in this Consent Agreement, including any right of judicial review under section 307(b)(1) of the Clean Air Act, 42 U.S.C. § 7607(b)(1);
  - (c) waives any rights it may possess at law or in equity to challenge the authority of the EPA to bring a civil action in a United States District Court to enforce this Agreement or Order, or both, and to seek an additional penalty for such noncompliance, and agrees that federal law shall govern in any such civil action; (d) consents to personal jurisdiction in any action to enforce this Agreement or Order, or both, in the United States District Court for the Northern District of California;
  - (e) agrees that Respondent may not delegate duties under this Consent Agreement to any other party without the written consent of the EPA, which may be granted or withheld at EPA's unfettered discretion. If the EPA so consents, the Consent Agreement is binding on the party or parties to whom the duties are delegated;
  - (f) acknowledges that this Agreement constitutes an enforcement action for purposes of considering Respondent's compliance history in any subsequent enforcement actions;

(g) acknowledges that this Consent Agreement and attached Final Order will be available to the public and agree that it does not contain any confidential business information or personally identifiable information;

- (h) acknowledges that its tax identification number may be used for collecting or reporting any delinquent monetary obligation arising from this CAFO (see 31 U.S.C. § 7701);
- (i) certifies that the information it has supplied concerning this matter was at the time of submission true, accurate, and complete; and
- (j) acknowledges that there are significant penalties for knowingly submitting false, fictitious, or fraudulent information, including the possibility of fines and imprisonment (see 18 U.S.C. § 1001).
- 36. For purposes of this proceeding, the parties each agree that:
  - (a) this Consent Agreement constitutes the entire agreement and understanding of the parties and supersedes any prior agreements or understandings, whether written or oral, among the parties with respect to the subject matter hereof;
    (b) this Consent Agreement may be signed in any number of counterparts, each of which will be deemed an original and, when taken together, constitute one agreement; the counterparts are binding on each of the parties individually as fully and completely as if the parties had signed one single instrument, so that the rights and liabilities of the parties will be unaffected by the failure of any of the undersigned to execute any or all of the counterparts; any signature page and any copy of a signed signature page may be detached from any counterpart and attached to any other counterpart of this Consent Agreement.

information required to demonstrate that payment has been made according to the EPA requirements.

- 40. If Respondent fails to pay the civil administrative penalty specified in Paragraph 38 of this CAFO within 30 days of the effective date of this CAFO, then Respondent shall pay to EPA a stipulated penalty in the amount of FIVE HUNDRED DOLLARS (\$500.00) for each day the default continues, upon written demand by EPA.
- 41. If Respondent fails to timely pay any portion of the penalties in Paragraphs 38 or 39 of this CAFO, EPA may:
  - (a) refer the debt to a credit reporting agency or a collection agency, 42 U.S.C. § 7413(d)(5), 40 C.F.R. §§ 13.13, 13.14, and 13.33;
  - (b) request that the Attorney General bring a civil action in an appropriate district court to recover: the amount assessed; interest at rates established pursuant to 26 U.S.C.§ 6621(a)(2); the United States' enforcement expenses and administrative costs for handling and collecting Respondent's overdue debt; and a 10 percent quarterly nonpayment penalty, 42 U.S.C. § 7413(d)(5);
  - (c) collect the debt by administrative offset (i.e., the withholding of money payable by the United States to, or held by the United States for, a person to satisfy the debt the person owes the Government), which includes, but is not limited to, referral to the Internal Revenue Service for offset against income tax refunds, 40 C.F.R. Part 13, Subparts C and H; and
  - (d) suspend or revoke Respondent's licenses or other privileges, or suspend or disqualify Respondent from doing business with EPA or engaging in programs EPA sponsors or funds, 40 C.F.R. § 13.17.

#### G. Effect of Consent Agreement and Attached Final Order

- 42. In accordance with 40 C.F.R. § 22.18(c), completion of the terms of this CAFO resolves only Respondents' liability for federal civil penalties for the violations and facts specifically alleged above.
- 43. Penalties paid pursuant to this CAFO shall not be deductible for purposes of federal taxes.
- 44. Nothing in this CAFO shall relieve Respondent of the duty to comply with all applicable provisions of the CAA and other federal, state, or local laws, nor shall it restrict EPA's authority to seek compliance with any applicable laws or regulations, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit.
- 45. EPA reserves the right to revoke this Consent Agreement and accompanying settlement penalty if and to the extent EPA finds, after signing this CAFO, that any information provided by Respondents was materially false or inaccurate at the time such information was provided to EPA, and EPA reserves the right to then assess and collect any and all civil penalties for any violation described herein. EPA shall give Respondents notice of its intent to revoke, which shall not be effective until received by Respondents in writing.
- 46. Nothing in this CAFO, whether express or implied, is intended or will be construed to confer on or give to any party, other than the EPA and Respondents, any rights, remedies, or other benefits.

#### H. Effective Date

- 47. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), this CAFO shall become effective on the date that the Final Order contained in this CAFO, having been approved and issued by the Regional Judicial Officer, is filed with the Regional Hearing Clerk.
- 48. This CAFO shall terminate only after Respondent has complied with all requirements of the CAFO and after EPA has issued a written notice of termination.

FOR THE CONSENTING PARTIES: 1 PIAGGIO GROUP AMERICAS, INC.: 3 Date: 8/6/20184 Mario Di Maria, President and CEO Piaggio Group Americas, Inc. 257 Park Avenue South, 4th Floor 5 New York, NY 10010 6 7 **UNITED STATES ENVIRONMENTAL PROTECTION AGENCY:** Date: \$-14-18 Koel E. Jones Assistant/Director, Air Waste & Toxics Branch 10 Enforcement Division, Region IX U.S. Environmental Protection Agency 11 75 Hawthorne Street San Francisco, CA 94105 12 13 14 15 16 17 18 19 20 21 22 23 24 25

PAGE 11 OF 12

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX

2	75 Hawthorne Street
	San Francisco, California 94105
3	IN THE MATTER OF:  ) DOCKET NO. CAA-09-2018-005
5	PIAGGIO GROUP AMERICAS, INC.  CONSENT AGREEMENT AND
6	Respondent. FINAL ORDER
7	EINAL ODDED
8	FINAL ORDER
9	The United States Environmental Protection Agency ("EPA"), Region IX and
	Piaggio Group Americas, Inc., ("Respondent"), having entered into the foregoing Consent
0	Agreement,
1	It Is Hereby Ordered that this Consent Agreement and Final Order be entered, and tha
2	Respondent shall pay a civil penalty in the amount of TWO HUNDRED FORTY THOUSAND
3	DOLLARS (\$240,000) in accordance with the terms of this Consent Agreement and Final Order
4	
5	Day 0.0 / 70 / 10
6	Steven Jawgiel  Date: 08/20/18
7	Regional Judicial Officer, Region IX
	U.S. Environmental Protection Agency
8	
9	//
20	
21	
22	
23	
24	
25	
	In re Piaggio Group Americas, Inc.

#### **CERTIFICATE OF SERVICE**

I certify that the original of the fully executed Consent Agreement and Final Order in the matter of Piaggio Group Americas, Inc. (**Docket No. CAA-09-2018-0005**) was filed with the Regional Hearing Clerk, U.S. EPA, Region IX, 75 Hawthorne Street, San Francisco, CA 94105, and that a true and correct copy of the same was sent to the following parties:

A copy was mailed via CERTIFIED MAIL to:

Mario Di Mario President and CEO Piaggio Group Americas, Inc. 257 Park Avenue South, 4<sup>th</sup> Floor New York, New York 10010

By U.S. Postal Service to:

Wendy Feng Covington & Burling LLP One Front Street San Francisco, California 94111

Gary Guzy Covington & Burling LLP One City Center 850 Tenth Street, NW Washington, DC 20001

An additional copy was hand-delivered to the following U.S. EPA case attorney:

Kimberly Wells Assistant Regional Counsel (ORC-2) U.S. EPA, Region IX 75 Hawthorne Street San Francisco, California 94105

Steven Armsey

Regional Hearing Clerk Signature

Aug. 21, 2018