

A photograph of the Dallas skyline at night, featuring the Reunion Tower and various skyscrapers, with their lights reflecting on the water in the foreground. A bridge is visible on the right side of the image.

# Welcome to the 2011 Air Toxics Monitoring & Data Analysis Workshop

April 4-7, 2011  
Dallas, Texas

# Overview of the Workshop

- Monday - Training Sessions
  - 2005 NATA
  - How to develop a successful air toxics monitoring project
- Today – Overview / Big Picture Issues
  - Air Toxics Strategy
  - NATTS
  - BP Oil Spill
  - Regions, States, Locals, Tribes
  - Future of Air Toxics Discussion\*
- Wednesday – Technical Sessions
  - Specific topics
  - Breakout sessions from Future discussion
- Thursday – Panels & report outs
  - Oil & Gas, Mercury
  - Future discussion report out and next steps

# Air Toxics Strategy to Protect Communities



# **We have an opportunity to improve the way we address air toxic emissions impacting communities . . .**

## **The Air Toxics Problem**

- Toxic air pollutants cause or are suspected of causing cancer, birth defects, reproductive effects and other serious health problems.
- Toxic emission sources are often clustered in urban areas and areas already facing other air quality challenges.
- Low income, minority, and indigenous populations often bear a disproportionate share of the health impacts.

## **Our Strategy to Address the Problem:**

- Targets priority categories of emission sources;
- Allows EPA to regain control of the issue based on public health concerns, rather than by court-ordered schedules driven by lawsuits; and
- Brings to bear a wide array of regulatory, monitoring, public outreach and enforcement tools.

# Air Toxics with Greatest Risks Nationally

- The air toxics\* with the greatest risks from inhalation include:
  - Acrolein (mobile sources, combustion, open burning)
  - Arsenic (combustion, non-ferrous metal production, iron and steel, incineration, mobile sources)
  - Benzene (mobile sources, combustion, oil and gas production and distribution, petroleum refining and distribution)
  - 1,3-Butadiene (mobile sources, chemical manufacturing, petroleum refining and distribution)
  - Chlorine (primary magnesium refining, incineration, combustion)
  - Chromium, hexavalent (electroplating, non-ferrous metal production, iron and steel, mobile sources)
  - Coke Oven Emissions (iron and steel)
  - Diesel exhaust (mobile sources)
  - Formaldehyde (mobile sources, combustion, plywood, pulp and paper, oil and gas production and distribution)
  - Hydrogen Chloride (combustion, incineration)
  - Manganese (iron and steel, non-ferrous metal production, combustion)
  - Perchloroethylene (dry cleaning, solvent use)
  - Polycyclic Organic Matter (POM) (mobile sources, open burning, combustion, incineration)
- The greatest risks from non-inhalation pathways occur when air toxics deposit from the air, persist in the environment, and contaminate food we eat. These include:
  - Dioxins (backyard burning, incineration, electric utilities)
  - Mercury (coal combustion, Portland cement, incineration, mining)

\* Source: *National Air Toxics Assessment (NATA)*.

# Other Air Toxics Concerns...

- Cumulative effects
- Synergistic effects
- New chemicals
- Chemicals that have not been assessed
- Sensitive subpopulations (e.g., children, elderly)

# Current “Regulatory” Tools to Reduce Air Toxics

- Tools for stationary sources (contribute 16% to exposure)\*
  - MACT
  - Residual risk and technology reviews
  - Urban Air Toxics Strategy
  - Permits (Title V and PSD/NSR)
- Other programs:
  - State implementation plans
  - Community-focused grant programs (e.g., CARE)

*\*Draft 2005 NATA predicts the average cancer risk to an individual in the U.S. is 50 in a million. Background emissions contribute 21%, secondary transformation contributes 42%, and mobile sources contribute 21% to exposure.*

# Other Tools that Improve Public Awareness of Air Toxics

- Emissions Monitoring
  - Greater use of established remote measurement approaches (e.g., optical fence line monitoring, DIAL)
  - Continuation of emerging remote measurement technology development
- Public Transparency
  - Emission inventories (e.g., National Emissions Inventory, Toxics Release Inventory)
  - Rule requirements for electronic submission of compliance data
- Neighborhood Monitoring
  - Community-scale Air Toxics Monitoring Grant Program
- Implementation
  - Improve community capacity and awareness through conferences, training, websites, webinars, newsletters, etc.
- Enforcement
  - Use monitoring to identify at-risk communities and specific emissions sources
  - Obtain injunctive relief where violations are found



... and we have a strategy to use the tools.

**Target** priority categories of emission sources

**Utilize** a more cost-effective “sector-based” approach to rulemaking

**Reduce** air toxics through voluntary programs

**Improve** data collection and provide better information to the public through monitoring and national assessments

**Provide** tools to help communities and other stakeholder participate in rulemaking.

**Coordinate** compliance and enforcement efforts towards priority sectors and areas of concern



**Reduce  
pollution in  
communities**





## Target: Stationary Sources Priority Sectors

- Petroleum refining
- Iron & Steel
- Chemical Manufacturing
- Utilities
- Non-utility Boilers
- Oil & Gas
- Portland Cement

**Emissions from all of these sectors disproportionately affect minority communities**



## Target: Mobile Source Sector

- Mobile sources contribute 21% to exposure\*
- Mobile source toxics strategy
  - Tighter standards for new light-duty vehicles and fuels (Tier 3)
  - Implementation of recent standards (including vehicle air toxics standards (MSAT)) for all mobile source sectors
  - Diesel retrofit and reduced idling, including targeted EJ actions and ports/goods movement efforts;
  - Near-roadway information and planning tools for communities; and
  - Lead from aviation gasoline.

*\*Draft 2005 NATA predicts the average cancer risk to an individual in the U.S. is 50 in a million. Background emissions contribute 21%, major sources contribute 16% and secondary transformation contributes 42% to exposure.*

# Utilize: Multi-pollutant Rulemaking

- **Common sense coordination**
  - OAR will take advantage of the natural overlap of certain air toxics and criteria pollutant rules and coordinate the development and implementation of MACT and NSPS where it makes sense.
  - Many air toxics are also particles or volatile organic compounds (VOC).
- **Coordinating MACT development for specific source categories with other rules can:**
  - reduce rulemaking costs;
  - provide more certainty and lower costs for industry;
  - simplify implementation for states, local, and tribal agencies; and
  - enhance cost-effective approaches.

## Examples



### Utilities

Utility Strategy will allow a coordinated approach to MACT, NSPS and the Clean Air Transport Rule

### Cement

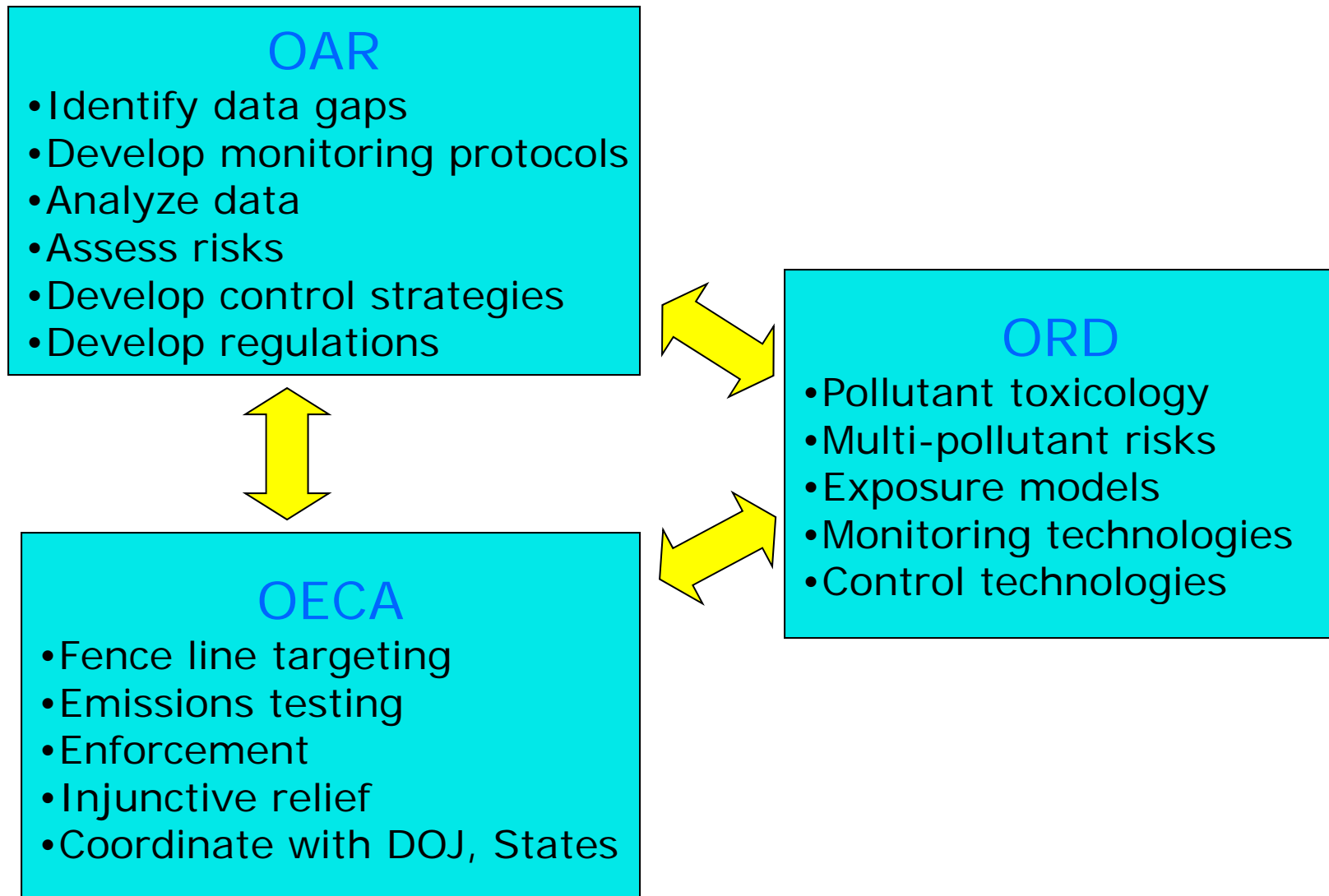
Coordinating development of the MACT and NSPS. Reducing toxic HCl emissions results in huge reductions in SO<sub>2</sub>, which will satisfy NSPS.



### Refineries & Chemical Plants

OAR is pursuing a coordinated approach with OECA to reduce multi-pollutant emissions from flares & leaks

## Coordinate: OAR, ORD and OECA work together to address Air Toxic Emissions affecting communities



## Reduce, Improve, Provide: Other Actions that Focus on Communities



- Revive Community-Scale Air Toxics Grant Program
- Release 2005 National-Scale Air Toxics Assessment and integrate criteria pollutant data in 2011
- NO<sub>2</sub> Monitoring program to evaluate health impacts on communities near roadways
- Improve air toxics emission inventories
- Target Community Action for a Renewed Environment (CARE) grants to address toxics in overburdened communities
- National Clean Diesel Campaign and voluntary programs to reduce diesel emissions
- Tools for Schools (indoor air)

# With all that...What is the future of Air Toxics?

- What are your concerns?
- Where should we focus our limited resources?
- What efforts have been most effective?
- Future discussion on air toxics:
  - Brainstorming session today
  - Breakout to discuss major issues tomorrow
  - Report out on Thursday
  - Later response with actions and timelines we can address



*"Think left and think right and  
think low and think high. Oh, the  
thinks you can think up if only you  
try! "*

Dr. Seuss