STATE OF MICHIGAN DEPARTMENT OF NATURAL RESOURCES OFFICE OF THE DIRECTOR

In the matter of administrative proceedings) involving the **DETROIT EDISON COMPANY**, **RIVER**) **ROUGE POWER PLANT**, a corporation organized ) under the laws of the State of Michigan and) doing business at 1 Bellanger Park Drive in) the City of River Rouge, County of Wayne, ) State of Michigan.

SIP No. 9-1993 <u>Revised</u>: 9/9/94

# STIPULATION FOR ENTRY OF CONSENT ORDER BY CONSENT

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This proceeding results from provisions of the Federal Clean Air Act ("CAA"), 42 U.S.C. Section 7401 <u>et seq</u>., as amended by the Clean Air Act Amendments of 1990, P.L. No. 101-549, 104 Stat. 2399 (Nov. 15, 1990), that designate a portion of Wayne County as non-attainment for PM-10 (particulate matter less than 10 micrometers) and require a State Implementation Plan ("SIP"), based on legally enforceable control measures, that provides for a demonstration of attainment and maintenance of the primary National Ambient Air Quality Standard ("NAAQS") for PM-10 in Wayne County. Further, pursuant to Section 15 of the Michigan Air Pollution Act, 1965 PA 348, as amended ("Act 348"), companies in the standard industrial classifications listed in 15(1), and which are located in areas listed in Table 36 of R 336.1371 of the Michigan administrative code, are required to develop and implement an approved fugitive dust control operating program and to have the program embodied in a legally enforceable order or as part of an approved permit to install or operate.

The Detroit Edison Company ("Company") owns and operates the River Rouge Power Plant ("Plant"), which is a public utility, located at 1 Bellanger Park Drive, City of River Rouge, County of Wayne, State of Michigan. The Michigan Department of Natural Resources ("MDNR") alleges that the Plant is a significant source of fugitive dust emissions which contribute to the non-attainment problem. Further, the requirements for the control of fugitive dust, set forth in Section 15 of Act 348, apply to the Plant.

The Company and the MDNR stipulate as follows:

The Air Pollution Act, 1965 PA 348, as amended, ("Act 348"), MCL
336.11 <u>et seq</u>; MSA 14.58(1) <u>et seq</u> is an act to control air pollution in this state.

2. The Director of the MDNR ("Director") is authorized pursuant to Section 5 of Act 348 to administer and enforce all provisions of Act 348.

3. The Director has delegated authority to the Air Quality Division ("AQD Chief") to enter into the Consent Order.

4. The resolution of this matter by a Consent Order pursuant to Section 16c of Act 348 is proper and acceptable.

5. This Consent Order becomes effective on the date of execution ("effective date of this Consent Order") by the AQD Chief.

6. The emissions of fugitive dust from the Plant are subject to the opacity limitations and prohibitions contained in Sections 15 and 15a of Act 348. The particulate matter and fugitive dust emissions from the Plant must not cause or contribute to a violation of the PM-10 NAAQS. Further, the CAA and Act 348 require the application of all reasonably available control

measures ("RACM") for the control of PM-10 emissions.

7. The signing of this Consent Order does not constitute an admission by the Company that the law has been violated. This Consent Order is designed to ensure attainment and maintenance of the PM-10 NAAQS, compliance with Sections 15 and 15a of Act 348, and compliance with the RACM requirements of the CAA and Act 348.

#### COMPLIANCE PROGRAM

8. On and after the effective date of this Consent Order, the Company shall fully comply with the provisions and requirements of the fugitive dust control operating program and Record Keeping for Fugitive Dust Sources Addendum, which is attached as Exhibit A, incorporated by reference, and made an enforceable part of this Consent Order.

#### RECORDKEEPING AND REPORTING

9. On and after the effective date of this Consent Order, the Company shall keep records as specified in Exhibit A.

10. On and after the effective date of this Consent Order, the records required pursuant to this Consent Order shall be kept on file at the Company for a period of at least two (2) years, and shall be made available to MDNR upon written or verbal request.

11. Beginning with the calendar quarter starting after the effective date of this Consent Order, and quarterly thereafter, the Company shall submit to MDNR a report identifying each day in which any emission limit, operational requirement, or record keeping requirement, as specified in Exhibit A, was not

met. This report shall, for each instance, explain the reason that the emission limit, operational requirement, or record keeping requirement was not met, the duration of the event, the remedial action taken, and a description of the steps which were taken to prevent a recurrence. These reports shall be submitted within 30 days following the end of the calendar quarter in which the data were collected.

## GENERAL PROVISIONS

12. Upon entry, this Consent Order, along with other supporting documentation required by the United States Environmental Protection Agency ("U.S.EPA"), shall be submitted to the U.S.EPA for approval as a revision to the Michigan SIP in accordance with Part D, Section 171 <u>et seq.</u>, of the Federal Clean Air Act, as amended by Section 105 of the Clean Air Act Amendments of 1990. This Consent Order shall become effective immediately upon entry, except that this Consent Order shall have no effect on the feder-ally-approved SIP unless and until the submitted SIP revision request is formally approved by the U.S.EPA.

13. Upon entry of this Consent Order, the Company may change it's processes, or modify the fugitive dust control program contained in Exhibit A ("Control Program"), in accordance with the following:

### A. Process Change

(1) The Company may change it's operations or processes which are sources of particulate and fugitive dust provided all of the following conditions are met:

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- (a) The provisions of the Control Programs continue to apply to the subject operation or process;
- (b) The change does not result in an increase in the level of fugitive dust or particulate emissions;
- (c) The change is approved.
- (2) The Company shall submit to MDNR a written description of the proposed change and how it meets the requirements of 13(A)(1).
- (3) The MDNR shall approve or disapprove the proposed change, in writing, within 45 days from receiving a proposed change which meets the requirements of 13(A)(1).
- (4) Should the MDNR disapprove the proposed change, the disapproval must describe the specific reasons for the decision and must be forwarded to the Company.

## B. <u>Control Program Revision</u>

- (1) The Company may revise the Control Programs provided both of the following conditions are met:
  - (a) The Company demonstrates\*, in writing, that the proposed revision does not result in an increase in the level of fugitive dust or particulate emissions and submits the demonstration to the MDNR for approval.
  - (b) The revision is approved.
- (2) The MDNR shall approve or disapprove the proposed revision,

in writing, within 45 days from receiving a proposed revision using an applicable U.S.EPA approved method to demonstrate the proposed revision meets the requirements of 13(B)(1).

(3) Should the MDNR disapprove the proposed revision, the disapproval must describe the specific reasons for the decision and must be forwarded to the Company.

### C. <u>U.S.EPA Notification</u>

Upon approval of a change pursuant to subsection A above, or a substitution of a control measure pursuant to subsection B above, MDNR shall notify U.S.EPA, in writing, of the revised provisions which are enforceable for the facility.

## D. <u>Minor Modification</u>

Upon adoption by the MDNR, and upon approval by U.S.EPA, of operating permit rules to implement the Permit Modification provisions recited at 40 CFR 70.7 (e), the Company may modify a fugitive dust or particulate emission source referred to in this Consent Order according to the terms and conditions contained in the operating permit rules.

#### E. <u>Minor Modification Approval</u>

Upon MDNR approval of a minor modification pursuant to subsection D above, the MDNR shall submit the approved minor modification to U.S.EPA as a proposed revision to the Michigan SIP. Any process change, control program revision, or minor modification made pursuant to this Paragraph does not affect the company's obligation to obtain a permit to install or operate required by Federal law or regulation, or contained in Part 2 of the Air Pollution Control ("APC") Rules and any other applicable requirement contained in the APC Rules or Act 348.

 Demonstrations made pursuant to 13(B)(1)(a) involving chemical dust suppressant applications on unpaved roads shall be made using only petroleum resins, asphalt emulsions, or acrylic cements unless otherwise explicitly provided for by the applicable U.S.EPA approved SIP or U.S.EPA approved method.

14. This abatement program is not a variance subject to the 12 month limitation specified in Section 22 of the Air Pollution Act, being MCLA 336.32.

15. The provisions of this Consent Order shall be binding on the parties to this action, their officers, servants, employees, and attorneys, and on those persons in active concert or participation with them who receive actual notice of this Consent Order. In the event Detroit Edison sells or transfers the River Rouge Power Plant, it shall advise any purchaser or transferee of the existence of this Consent Order in connection with such sale or transfer. Within 30 calendar days, Detroit Edison shall also notify MDNR Staff, in writing of such sale or transfer, the identity and address of any

purchaser or transferee, and confirm the fact that notice of this Consent Order has been given to the purchaser or transferee. The purchaser must provide written agreement, to the Company, to assume the compliance responsibilities of the Consent Order and provide a copy of the agreement to the MDNR Staff.

16. Pursuant to the requirements of Section 5h of Act 348, the public was notified of a 30-day public comment period on this Consent Order which began on March 1, 1993 and a public hearing on this Consent Order which was held on March 30, 1993.

17. Section 16e of Act 348 may serve as a source of authority but not a limitation under which this Consent Order may be enforced. Further, the Michigan Environmental Protection Act ("MEPA"), 1970 PA 127, MCLA 691.1201 <u>et</u> seq; MSA 14.528(201) et seq; and all other applicable laws may be used to enforce this Consent Order.

I, the undersigned, who is signing this Stipulation and Order for the Company, certify that I am fully authorized by the Company to enter into this Consent Order and to execute and legally bind the Company to it.

Approved as to Form and Content:

DETROIT EDISON // RIVER ROUGE POWER PLANT

By: F. E. Agosti Senior Vice President Power Supply

26 191 91 Dated:

The above signatory subscribed and sworn to before me this  $\frac{2644}{2644}$  day of  $\frac{1}{2644}$ , 1994.

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SANDRA LEE KUSSAVAGE Notary Public, Macomb County, Nil The Thermodysion Explane Jan. 9, 1996

in Wayne County ,m(

Approved as to Content:

Dennis M. Drake, Acting Chief AIR QUALITY DIVISION DEPARTMENT OF NATURAL RESOURCES

10/12/94 Dated:

Approved as to Form: A. Michael Leffler

Assistant Attorney General, In Charge NATURAL RESOURCES DIVISION DEPARTMENT OF THE ATTORNEY GENERAL

10/111 Dated:

#### FINAL ORDER

The Chief of the Air Quality Division having had opportunity to review the Consent Order and having been delegated authority to enter into Consent Orders by the Director of the Michigan Department of Natural Resources pursuant to the provisions of the Air Pollution Control Act;

IT IS ORDERED that this Consent Order is approved and shall be entered in the record of the MDNR as a Final Order.

DEPARTMENT OF NATURAL RESOURCES

By:

Dennis M. Drake, Acting Chief Air Quality Division

Dated: 10/12/94

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## EXHIBIT A FUGITIVE DUST CONTROL PLAN DETROIT EDISON - RIVER ROUGE POWER PLANT

1. Facility Name and Address:

Detroit Edison River Rouge Power Plant 1 Bellanger Park Drive River Rouge, Michigan 48236

2. Name and Address of Responsible Person:

Plant Superintendent River Rouge Power Plant 1 Bellanger Park Drive River Rouge, Michigan 48236

3. Summary of Source Descriptions and Control Measures:

#### PURPOSE

The purpose of this program is to specify the requirements and to assign responsibility for fugitive dust control and reporting procedures.

#### SCOPE

This program applies to all potential sources of fugitive dust, including roads and lots, storage piles, coal and ash handling, and open areas.

## RESPONSIBILITIES

- The Plant Superintendent is responsible for air quality control and for meeting the requirements of Rule 373 and of Section 15 of Public Act 348, as amended.
- The Plant Operations Engineer is responsible for implementing the fugitive dust control and reporting procedures as specified in this program.

#### CONTROL PROCEDURES

All control measures in this section shall be applied at the stated frequencies, application rates, and dilution ratios, where appropriate except when freezing is a concern, or as otherwise specified. Additionally, controls involving watering shall not be required when there has been at least 0.1 inches of precipitation, as measured by the National Weather Service at Metro Airport, within the last 24 hours. All controls employed will be logged or otherwise documented when performed to insure compliance.

#### A. Paved Travel Surfaces:

The speed limit on all paved travel surfaces shall be posted and enforced at 15 MPH.

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Paved roads leading to the main plant parking lot (see attached diagram) shall be power flushed, vacuum swept, or wet broom swept twice per month when freezing is not of concern. Power flushing will be accomplished by using approximately 80 psi sprays using copious amounts of water. All other paved roads will be power flushed, vacuum swept, or wet broom swept monthly when freezing is not of concern.

Travel lanes of paved lots B, C, & F shall be power flushed, vacuum swept, or wet broom swept twice monthly when freezing is not of concern. Power flushing will be accomplished by use of approximately 80 psi sprays or the plant's water wagon using copious amounts of water.

Travel lanes of all remaining paved lots will be power flushed, vacuum swept, or wet broom swept monthly when freezing is not of concern.

All paved lots will be power flushed, vacuum swept, or wet broom swept entirely three times per year; once each in the spring, summer, and fall.

B. Unpaved Travel Surfaces:

The speed limit on all unpaved travel surfaces shall be enforced at 15 MPH.

Unpaved roads L, P, O, Q, R, and S shall be sprayed, with an asphalt emulsion, petroleum resin, or an acrylic cement, three times per year, once each in the spring, summer, and fall, at a rate of 0.1 gallons of raw product per square yard. Equipment will be provided by vendors.

Unpaved lots M and N shall be sprayed, with an asphalt emulsion, petroleum resin, or an acrylic cement, at a rate of 0.1 gallons of raw product per square yard once per year.

Additional control measures shall be taken as necessary to reduce fugitive dust emissions.

C. Exposed Areas and Storage Piles:

The following shall be utilized:

- 1. All storage piles shall be compacted and configured to minimize fugitive dust emissions.
- 2. Pile height shall be limited to a maximum of 50 feet.
- 3. All storage piles and associated haul roads shall be watered at weekly intervals using the plant's water wagon, except when freezing is a concern, or when there has been at least 0.1 inches of precipitation, as measured by the National Weather Service at Metro Airport, within the last 24 hours. Water will be applied at 200 to 500 gpm at a minimum of 10,000 gallons per week. A 10,000 gallon capacity water wagon is provided for this purpose.
- 4. All mobile equipment exhaust shall be directed upward.
- 5. All excessive spillage around the perimeter of the surface will be

removed within 48 hours.

Additional control measures shall be taken as necessary to reduce fugitive dust emissions.

- D. Materials Handling:
  - 1. Rail delivered coal utilizes an enclosed rotary dumper.
  - 2. Pile unloading is via a combination of underground reclaiming and surface conveyors utilizing mobile equipment.
  - 3. All conveyors are covered and maintained.
  - 4. During dry loading of ash trucks, dust collectors and physical curtains shall be utilized.
  - 5. All ash transported for disposal will be conditioned using water prior to loading for transport.
  - 6. Ash truck wheels shall be cleaned prior to leaving the ash silo area.
  - 7. Areas surrounding ash loading operations shall be flushed after ash loading is completed for each day.

REPORTING PROCEDURES

- Documentation logs of all activities specified under the control procedures of this program shall be readily accessible at the plant for a period of three (3) years.
- The documentation shall be maintained as a Fugitive Dust Control Log by the Environmental Compliance Specialist or the Coal Handling Foreman at the Plant.
- 3. The following minimum information shall be included in the Fugitive Dust Control Log. An entry will be made in the log for each control activity specified by the Control Procedures. Any additional control measures taken will also be documented.

Control Activity	
Date/Time	
Duration/Quantity	
Supervisor/Vendor	

Note: This program has been reviewed and approved by regulatory agencies. Any revision to this program must be submitted to Environmental Protection prior to implementation.

(Note: See attached DNR required Recordkeeping for Fugitive Dust Sources Addendum for additional information)

#### ADDENDUM

# RECORDKEEPING FOR FUGITIVE DUST SOURCES

### REQUIRED RECORDS

- UNPAVED ROADS/LOTS 1. DATE OF TREATMENT
  - 2. CONTROL MEASURE USED
  - 3. RESPONSIBLE PERSON'S INITIALS
  - 4. NAME OF PRODUCT APPLIED
  - 5. AMOUNT OF SOLUTION/WATER APPLIED
  - 6. DILUTION RATIO
  - 7. ROAD SEGMENT/LOT IDENTIFICATION
- PAVED ROADS/LOTS 1. DATE OF TREATMENT
  - 2. CONTROL MEASURE USED
  - 3. RESPONSIBLE PERSON'S INITIALS
  - 4. ROAD SEGMENT/LOT IDENTIFICATION

STORAGE PILES/MATERIAL HANDLING

- 1. DATE OF TREATMENT
- 2. CONTROL MEASURE USED
- 3. RESPONSIBLE PERSON'S INITIALS
- 4. DILUTION RATIO (IF APPLICABLE)
- 5. AMOUNT OF DUST SUPPRESSANT/WATER APPLIED
- 6. IDENTIFICATION OF PILE/MATERIAL HANDLING OPERATION TREATED
- 7. EQUIPMENT USED

## OPTIONAL RECORDS

WEATHER CONDITIONS

- 1. PRECIPITATION
- 2. TEMPERATURE
- 3. WIND DIRECTION AND VELOCITY