



Pesticides and the Endangered Species Act

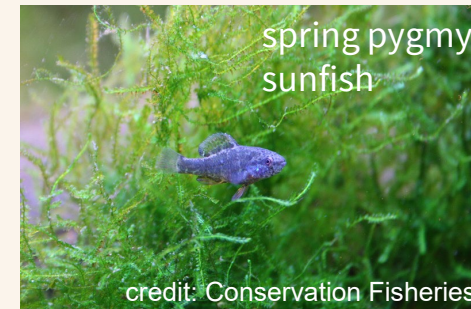
Nathan Donley
Center for Biological
Diversity
PPDC, Nov. 15

Why Are We Here?

“Nothing is more priceless and more worthy of preservation than the rich array of animal life with which our country has been blessed”

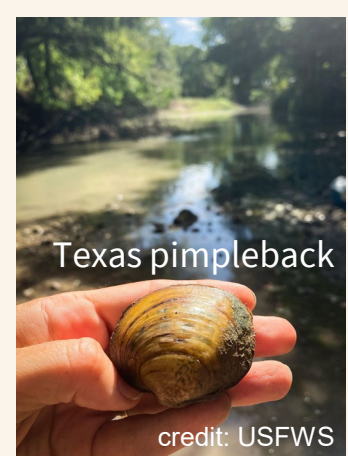
- President Richard Nixon on signing the Endangered Species Act on December 28, 1973

- With the passage of the Endangered Species Act, we as a society, decided that we would go to any length to save wildlife from extinction. It is our responsibility
- More than 99% of the species under its care have been saved or are on the road to recovery
- There is really only one design flaw – it needs to be implemented!



Why Are We Here?

- For the past 50 years, EPA has been approving pesticides in violation of federal law. A law that nearly every single other industry is held to
- Species face many threats, not just pesticides. But the science is telling us that pesticides are having a negative impact on many species – and that must be addressed
- There are two valid perspectives here that must be acknowledged: pesticide users and ESA-listed species



Lange's metalmark butterfly



credit: USFWS



Texas poppy-mallow

credit: Paul Montgomery

What is the Goal?

- The goal is to eliminate the risk of species going extinct due to pesticides and to minimize harm to individuals of those species – that means strong, targeted mitigations
- How to best do that is still a work in progress. What's clear is that it's impossible to appropriately target mitigations with range maps that are subpar
- Using overly-broad range maps to target mitigations instills a lack of trust in the process and will ultimately work to undermine conservation goals – we need better maps for many species

vermilion darter



credit: Joseph Tomelleri

Buena Vista Lake ornate shrew



credit: CSU Stanislaus

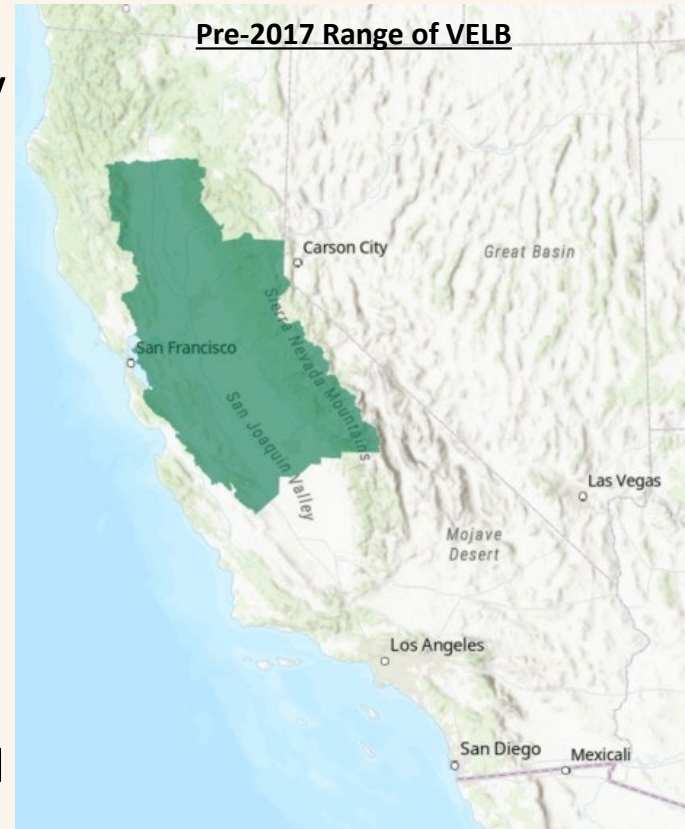
Valley Elderberry Longhorn Beetle

- Valley Elderberry Longhorn Beetle in California's Central Valley was subject of the EPA's methomyl pilot
- We will use it as example for how Pesticide Use Limitation Areas ("PULAs") can be improved to protect known areas of occupancy



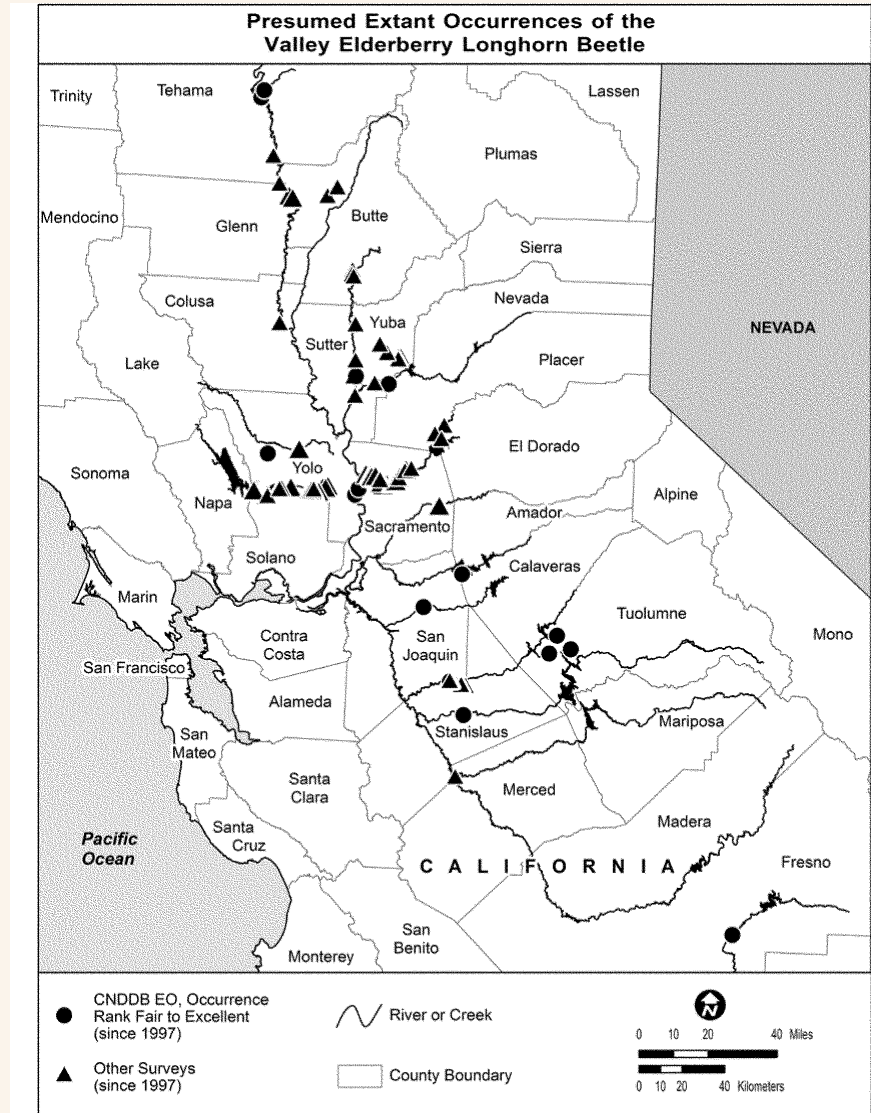
First Review Range and Critical Habitat

- Range is often the *first* – but not the *last* – step in defining a PULA
- Updated “refined range” maps may still not always work in the context of PULAs
 - VELB’s “refined range” still covers most of the Central Valley, even though the beetle is *primarily* a riparian obligate
- Critical Habitat will often – but not always – target all known areas of occupancy
 - For example, VELB received critical habitat in 1980, which today does not encompass any known occupied sites



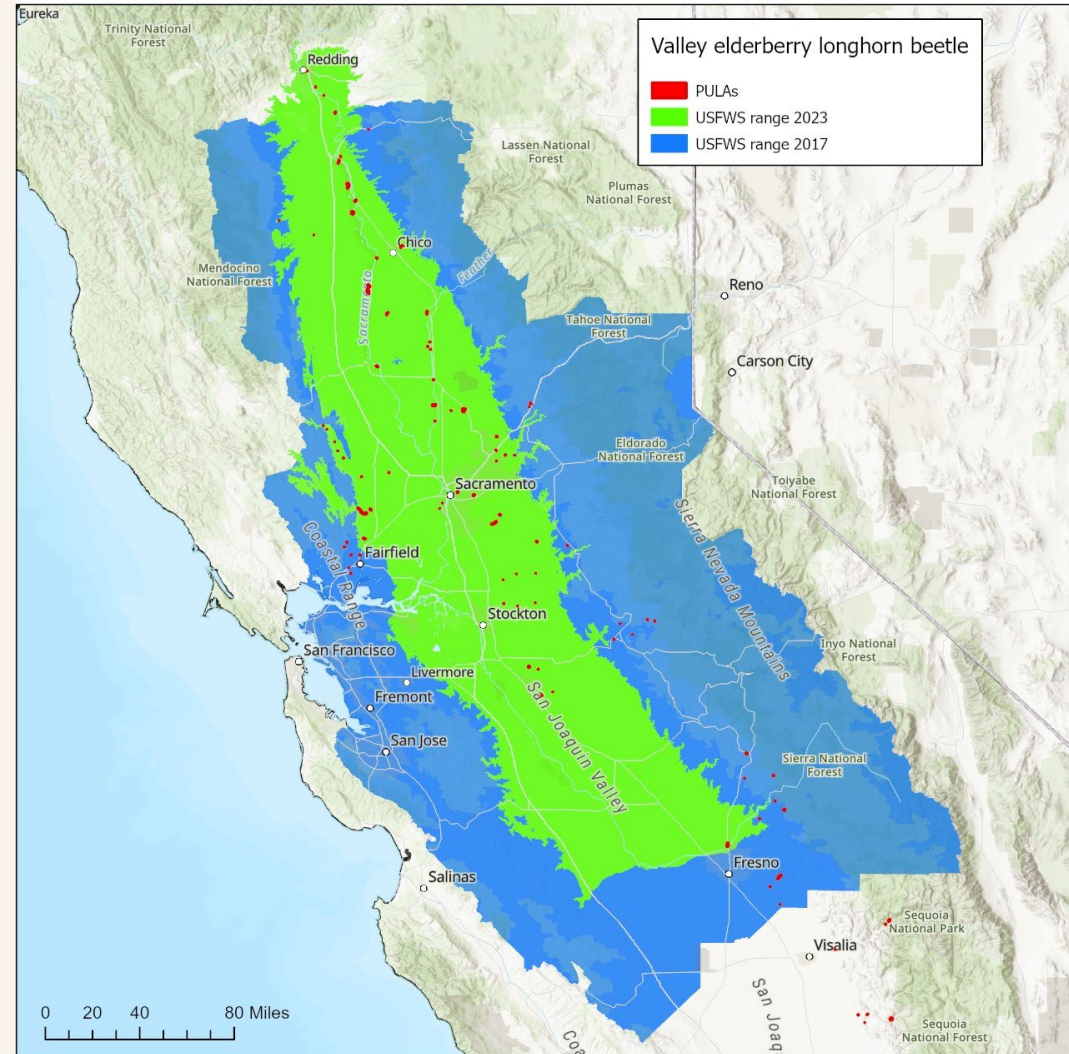
Review Additional Info: Published Species Information

- 5-Year Reviews, Recovery Plans, and Species Status Assessments often have mapping or narrative information on known areas of occupancy
- In the case of the VELB, the 2014 5-Year Review includes a map of presumed extant occurrences along with narrative descriptions of priority river systems
- FWS also provides additional information on average beetle range from exit holes and distances between “local clumps”



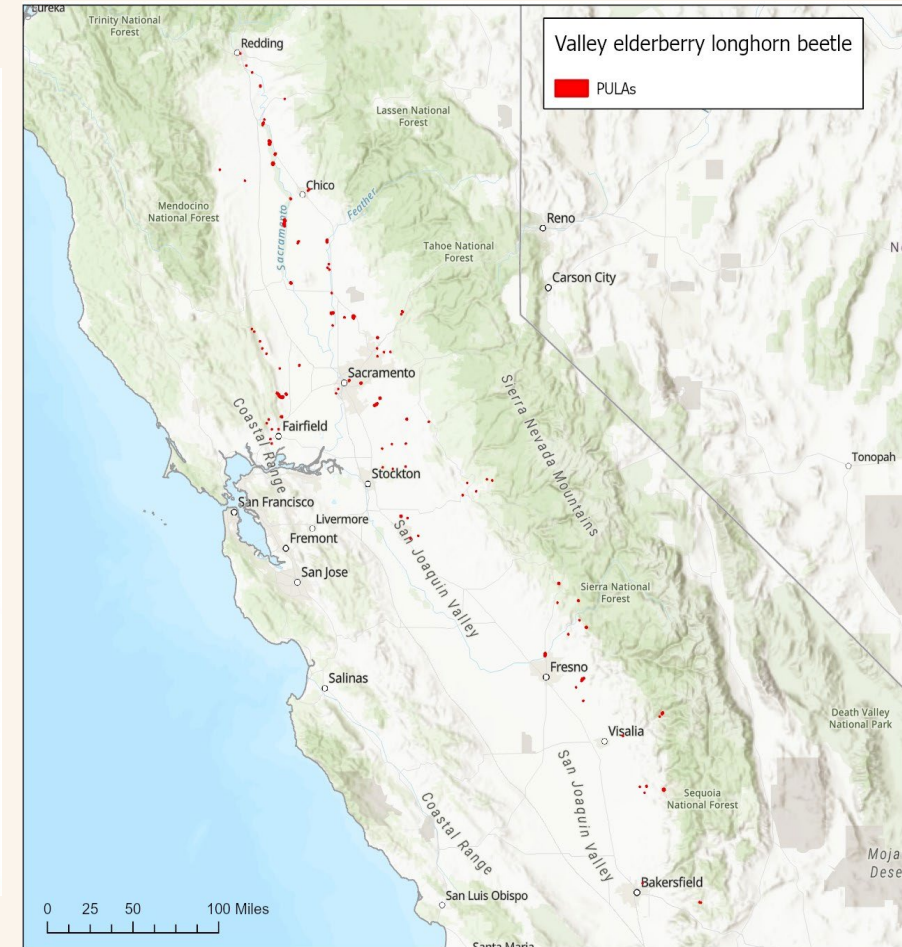
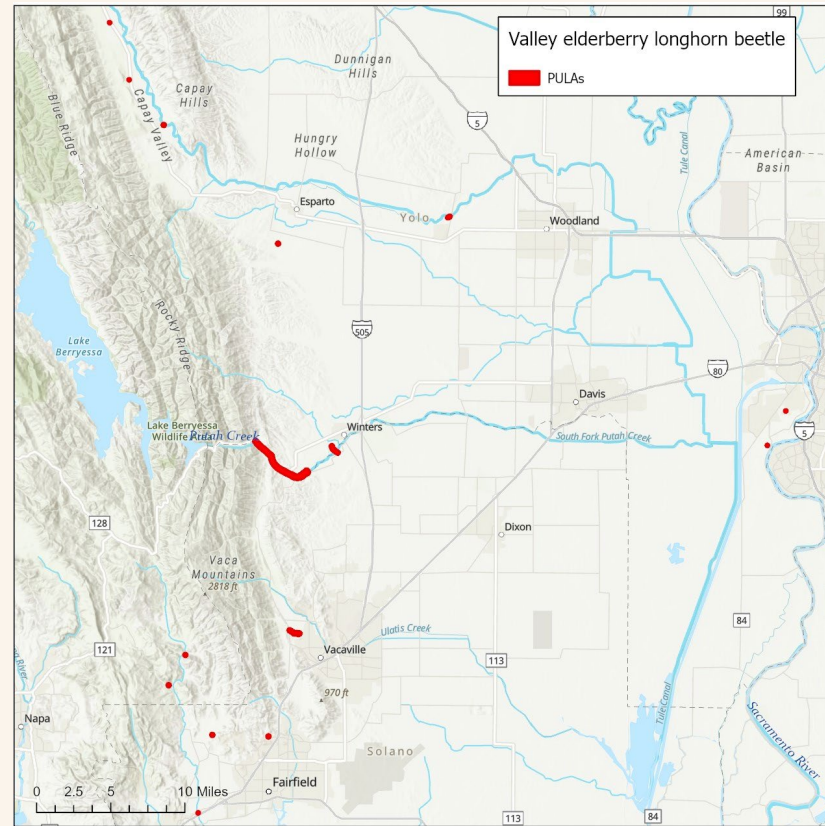
Review Additional Info: Additional Datasets (if needed)

- California Natural Diversity Database is cited by FWS in its 5-Year Review as justification for its map of extant occurrences, meaning it should be used to update known areas of occupancy
- Data provided by FWS on VELB range from exit holes and distance between local clumps may be used to identify potential buffers needed to define the extent of PULAs
- The resulting proposed PULA is much more targeted and still protective of VELB



Valley Elderberry Longhorn Beetle PULA

- PULA should avoid areas of known VELB occupancy with an appropriate buffer
- While targeted, there are still clear areas in need of protection
- Maps could be easily updated and adapted through *Bulletins Live* if new populations are identified, and could include additional potential recovery areas



Attwater's greater prairie-chicken

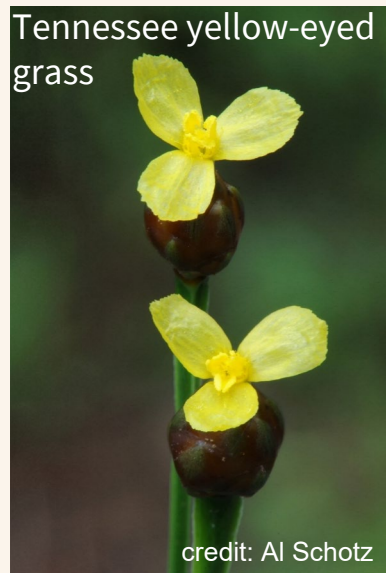


credit: USFWS

Let's Get to Work

- Our focus right now is coming to the table with ideas to make this process work better for everyone while ***still being adequately protective of species in a manner consistent with the conservatism built into the ESA***

Tennessee yellow-eyed grass



credit: Al Schotz

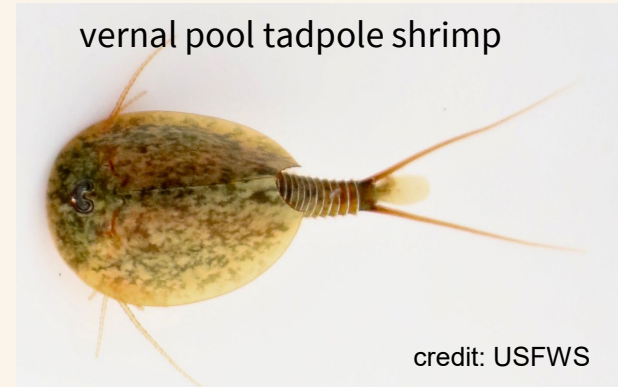
- For this to work, all stakeholders need to come to the table with ideas to achieve better OUTCOMES. That requires 100% transparency and a genuine desire to see this work



Eastern prairie fringed orchid

credit: USFWS

vernal pool tadpole shrimp



credit: USFWS

California condor



credit: Tim Huntington

Implementation

- Without implementation, all of these strategies and pilots aren't worth the paper they're printed on. Labels need to be changed equitably and quickly
- We reiterate our position that the EPA's Label Improvement Program is the best mechanism to implement these label changes – avoid the messiness of registration review
- Implementation is not going to impact all pesticide users. Many won't be impacted at all, but a small percentage of pesticide users will be impacted and have to change how they operate – USDA can play a key role in helping these growers get the help/support they need



dusky
gopher
frog

credit: C.J Hillard

Miami tiger beetle



credit: Chris Wirth

Pecos sunflower



credit: USFWS