UNITED STATES ENVIRONMENTAL PROTECTION AGENCY **REGION 10**

IN THE MATTER OF:)
) Docket No. SDWA-10-2024-0114
Nooksack Indian Tribe,)
)
Respondent.) ADMINISTRATIVE ORDER ON
) CONSENT
Northwood Casino) Proceeding pursuant to section 1414(g) of the
PWS ID # 105300147) Safe Drinking Water Act. 42 U.S.C. § 300(g)-3(g).

INTRODUCTION

- The U.S. Environmental Protection Agency, Region 10 (EPA) and the Nooksack Indian 1. Tribe ("Nooksack Tribe"), which is the Respondent in this matter, enter into this Administrative Order on Consent (Consent Order) to resolve noncompliance with the Safe Drinking Water Act ("Act"), 42 U.S.C. section 300f et seq., and the National Primary Drinking Water Regulations (Part 141), 40 C.F.R. part 141 at the Northwood Casino Public Water System ("System").
- 2. EPA has primary enforcement responsibility over public water systems on the Nooksack Indian Tribe Reservation ("Reservation"). No other governmental entity has applied for and been approved to administer the program on the Reservation.
- 3. EPA enters into and issues this Consent Order under the authority vested in EPA Administrator by section 1414(g) of the Act, 42 U.S.C. § 300g-3(g), which has been delegated to the undersigned EPA official.
- By entering into this Consent Order, the Nooksack Tribe (1) consents to EPA's authority 4. to issue and enforce this Consent Order; (2) neither admits nor denies the factual allegations as set forth in this Consent Order; (3) agrees to undertake all actions required by the terms and conditions of this Consent Order; (4) consents to be bound by the requirements set forth herein; and (5) agrees not to

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contest the authority of EPA to issue or enforce this Consent Order or the validity of any terms or

conditions in this Consent Order.

PARTIES BOUND

5. This Consent Order applies to Respondent and its officers, directors, employees, agents,

trustees, authorized representatives, successors, and assigns. Respondent must give written notice and a

copy of this Consent Order to any successors-in-interest prior to transfer of any interest in the System.

Any change in ownership or control of the System including, but not limited to, any transfer of assets or

real or personal property shall not alter Respondent's responsibilities under this Consent Order.

6. Each undersigned signatory for Respondent certifies to her or his authority to execute this

Consent Order and to legally bind Respondent to the terms of this Consent Order.

FINDINGS OF FACT

7. The Nooksack Tribe is a federally recognized Indian tribe and is a "person" within the

meaning of 42 U.S.C. § 300f(10) and § 300f(12), for purposes of federal enforcement under the Act.

Respondent owns and/or operates the System, which is a public water system, in Everson, Washington,

located on land held in trust by the United States of America for the benefit of the Nooksack Tribe. The

System provides the public with piped water for human consumption.

8. The System has approximately one (1) service connection and regularly serves more than

twenty-five (25) individuals, which are present at least six-months out of the year. Therefore, the System

is a "public water system" and a "noncommunity water system" within the meaning of sections 1401(4)

and (16) of the Act, 42 U.S.C. § 300f(4) and (16), and 40 C.F.R. § 141.2. The System serves

approximately 100 employees for more than six months per year and therefore is a "non-transient non-

community water system" within the meaning of 40 C.F.R. § 141.2.

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9. Respondent owns and/or operates the System and therefore is a "supplier of water" as

defined in section 1401(5) of the Act, 42 U.S.C. § 300f(5), and 40 C.F.R. § 141.2. Respondent therefore

is required to comply with the requirements of the Act and its implementing regulations, Part 141.

10. The System is solely supplied by a groundwater source. Therefore, the System is a

"groundwater system" as defined in 40 C.F.R. § 141.400, and Respondent is required to comply with the

Ground Water Rule in 40 C.F.R. Part 141, Subpart S.

FINDINGS OF VIOLATION AND CONCLUSIONS OF LAW

11. Respondent is required to deliver a consumer notice of individual tap monitoring results

for lead to the persons served at each sampled site no later than 30 days after the System learns of the

tap monitoring results, in accordance with 40 C.F.R. § 141.85(d). Within 90 calendar days following the

end of each monitoring period, Respondent is required to submit to EPA a sample copy of the consumer

notification along with a certification that the notification has been distributed, in accordance with 40

C.F.R. § 141.90(f)(3). EPA's record reflects that Respondent failed to deliver a consumer notice to the

persons served at each sampled site and failed to submit a copy of the consumer notice and certification

to EPA for monitoring periods in 2019 and 2020 and therefore violated this requirement.

12. Respondent is required to monitor the System's water annually for nitrate at every entry

point to the distribution System which is representative of each well after treatment. 40 C.F.R. §§

141.23(a) and (d). Respondent failed to monitor the System's water for nitrate during 2021 and 2022 and

therefore violated this requirement.

13. Respondent is required to complete corrective action of a significant deficiency or

comply with an EPA-approved corrective action plan and schedule within 120 calendar days (or earlier

if instructed by EPA) of receiving written notification from EPA of a significant deficiency. 40 C.F.R. §

141.404(a). Respondent is required to notify EPA within 30 calendar days of completion of a significant

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deficiency corrective action. 40 C.F.R. § 141.405(a)(2). EPA sent Respondent a Notice of Deficiencies

letter dated April 27, 2021, which detailed significant deficiencies. EPA's record reflects that

Respondent failed to complete all corrective actions by August 25, 2021, and therefore violated this

requirement.

14. Respondent is required to notify the public of certain violations of Part 141 and, within

10 calendar days after completing public notice, provide a copy of the public notice and certification to

EPA. 40 C.F.R. §§ 141.31(d) and 141.201-141.211. The violation identified in paragraph 13 above is

classified as a violation requiring Tier 2 public notice within 30 calendar days, according to 40 C.F.R. §

141.203. EPA's records reflect that Respondent failed to notify the public of the violation cited in

paragraph 13 and failed to submit a copy of the public notice and certification to EPA and therefore

violated this requirement.

15. Respondent is required to notify the public of certain violations of Part 141 and, within

10 calendar days after completing public notice, provide a copy of the public notice and certification to

EPA. 40 C.F.R. §§ 141.31(d) and 141.201-141.211. The violations identified in paragraphs 11 and 12,

above, are classified as violations requiring Tier 3 public notice within 1 year, according to 40 C.F.R. §

141.204. EPA's records reflect that Respondent failed to notify the public of the violations cited in

paragraphs 11 and 12 and failed to submit a copy of the public notice and certification to EPA and

therefore violated this requirement.

16. Respondent is required to report any failure to comply with Part 141 to EPA within 48

hours (except where Part 141 specifies a different time period). 40 C.F.R. § 141.31(b). Respondent

failed to report the violations identified in paragraphs 11 through 15, above, to EPA and therefore

violated this requirement.

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ORDER ON CONSENT

Based on the foregoing Findings, and pursuant to section 1414(g) of the Act, 42 U.S.C. § 300g-

3(g), Respondent agrees and is hereby ORDERED to perform the following:

17. Respondent shall at all times comply with Part B of SDWA, 42 U.S.C §§ 1401-1420, and

its implementing regulations at 40 C.F.R Part 141, including the public notification requirements at 40

C.F.R. Part 141, Subpart Q.

Within 30 calendar days after receipt of this Order, and thereafter, no later than 30 days 18.

after the System learns of the tap monitoring results, Respondent shall deliver a consumer notice of

individual tap monitoring results to the persons served at each sampled site, in accordance with 40

C.F.R. § 141.85(d). Within 45 days after receipt of this Order, and thereafter, within 90 calendar days

following the end of each monitoring period, Respondent shall submit to EPA a sample copy of the

consumer notification along with a certification that the notification has been distributed, in accordance

with 40 C.F.R. § 141.90(f)(3). Templates and instructions are available at Attachment A of this Consent

Order.

19. Within 30 calendar days of the Effective Date of this Consent Order, and as required by

Part 141 thereafter, Respondent shall monitor the System's water annually for nitrate in accordance with

40 C.F.R. §§ 141.23(a) and (d). Respondent shall report results to EPA within the first 10 calendar days

following the end of the required monitoring period. 40 C.F.R. § 141.31(a).

20. Within 30 calendar days of receipt of this Consent Order, Respondent shall consult with

EPA regarding all outstanding significant deficiencies and shall submit a proposed schedule and plan to

EPA for completion of all corrective actions necessary to address the significant deficiencies. The plan

shall include proposed modifications to the System and estimated costs of modifications. Upon written

approval by EPA, the approved plan and schedule ("Schedule") shall be incorporated into this Consent

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Order with each milestone to be an enforceable requirement upon written approval by EPA. Within 10

calendar days after completing all tasks included in the Schedule, Respondent shall notify EPA of the

project's completion. Respondent shall provide sufficient evidence of the project's completion to EPA,

including photographs of the corrective actions. Thereafter, if EPA identifies any significant deficiency

at the System, Respondent shall complete corrective action for each significant deficiency and provide

notification to EPA within 30 calendar days of completion, as required by 40 C.F.R. §§ 141.403(a) and

141.405(a)(2).

21. Within 30 calendar days after receipt of this Order, and quarterly thereafter as long as the

violation cited in paragraph 13 above, persist(s), Respondent shall notify the public of this violation.

Thereafter, following any future violation of Part 141, Respondent shall comply with any applicable

public notice provisions of 40 C.F.R. part 141, subpart Q. Within 10 calendar days after providing

public notice, Respondent shall submit a copy of the notice and certification to EPA, 40 C.F.R. §

141.31(d). Templates and instructions are available at Attachment B of this Consent Order.

22. Within 30 calendar days of the Effective Date of this Consent Order, Respondent shall

notify the public of the violations identified in paragraphs 11 and 12, above. During the pendency of this

Consent Order and following any future violation of Part 141, Respondent shall comply with any

applicable public notice provisions of 40 C.F.R. Part 141, Subpart Q. Within 10 calendar days after

providing public notice, Respondent shall provide EPA a certification of having provided public notice,

along with a representative copy of the public notice. 40 C.F.R. § 141.31(d). Templates and instructions

are available in Attachment C of this Consent Order.

23. During the pendency of this Consent Order, Respondent shall report any violation of Part

141 to EPA within 48 hours of the violation occurring, as required by 40 C.F.R. § 141.31(b). However,

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if a different time period for reporting is specified in this Consent Order or Part 141, Respondent shall

report within that different period.

24. EPA and Respondent shall participate in quarterly videoconferencing meetings to discuss

the status of Respondent's compliance with this Order and Part 141. Those quarterly videoconferencing

meetings shall include, at minimum, one member of senior leadership from EPA, one member of senior

leadership for Respondent, and Respondent's staff member responsible for ensuring compliance with

this Consent Order and Part 141.

NOTICES

25. All notifications, documentation, submissions, and other correspondence required to be

submitted to EPA by this Consent Order shall be submitted electronically to EPA at the following email

addresses: miller.jessica.L@epa.gov and R10TribalDW@epa.gov. All monitoring results required by

this Consent Order also shall be submitted to EPA in accordance with applicable regulations.

26. Respondent shall designate a Project Coordinator to oversee Respondent's

implementation of the provisions of this Consent Order and receive on behalf of Respondent all

notifications and correspondence from EPA relating to this Consent Order. Within ten (10) days of the

Effective Date of this Consent Order, Respondent shall notify EPA of the Project Coordinator's name

and email address.

GENERAL PROVISIONS

27. Respondent waives any and all remedies, claims for relief, and otherwise available rights

to judicial or administrative review Respondent may have with respect to any issue of fact or law set

forth in this Consent Order, including any right of judicial review of this Consent Order under section

1448(a) of the Act, 42 U.S.C. § 300j-7(a).

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28. Respondent shall fully implement each item of this Consent Order. Respondent's failure

to fully implement all requirements of this Consent Order in the manner and time period required shall

be deemed a violation of this Consent Order.

29. Nothing in this Consent Order shall be construed to relieve Respondent of any applicable

requirements of federal, state, tribal, or local law. EPA reserves the right to initiate enforcement as

authorized by law for any violation of this Consent Order and for any future or past violation of any

applicable legal requirements of SDWA, including, but not limited to, the violations identified in this

Consent Order.

30. Violation of any part of this Consent Order, the Act, or Part 141 may subject Respondent

to a civil penalty of up to \$69,733 (as adjusted for inflation) per day of violation, a court injunction

ordering compliance, or both. 42 U.S.C. § 300g-3; 40 C.F.R. Part 19; 88 Fed. Reg. 89309 (December 27,

2023).

31. This Consent Order may be amended or modified by written agreement of EPA and

Respondent.

32. The Effective Date of this Consent Order is the date upon which a fully executed copy is

received by Respondent.

TERMINATION

33. No sooner than twelve (12) months after the Effective Date of this Consent Order,

Respondent may request termination of this Consent Order and submit to EPA a written certification of

completion summarizing all actions taken to comply with all requirements of this Consent Order.

34. EPA will review Respondent's certification of completion to determine whether

Respondent complied with the terms of this Consent Order and Part 141. If EPA concludes that

Respondent has failed to comply with any requirement of this Consent Order or Part 141, EPA may (1)

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- If EPA denies a request for termination, Respondent may submit a subsequent request for 35. termination and certification of completion to EPA for review and approval no sooner than six (6) months after receiving EPA's denial.
- This Consent Order will terminate when Respondent receives written notification from 36. EPA that its request for termination has been approved.
- 37. Notwithstanding the procedure for termination set forth above, EPA may terminate this Consent Order upon its sole discretion by written notice to Respondent.

IT IS SO STIPULATED AND AGREED.

FOR RESPONDENT:

Chairwoman Rosemary LaClair

Nooksack Indian Tribe

IT IS SO ORDERED AND AGREED.

FOR COMPLAINANT:

Edward J. Kowalski, Director Enforcement and Compliance Assurance Division EPA Region 10